

American Planning Association Pennsylvania Chapter Conference

AFFORDABLE HOUSING

LOWER MERION TOWNSHIP'S MULTI-PRONGED APPROACH



Lower Merion Township

- Montgomery County (Southeast PA)
 - “Main Line” Suburb to Philadelphia
 - Historically developed community
 - Ardmore, Bryn Mawr, Bala Cynwyd and Gladwyne
- 1st Class Township
 - 14 - Ward Commissioners
- ~ 63,000 residents
- 24 sq. mi.
- Median Household Income
 - \$153,849 – Lower Merion Township
 - \$84,400 – Philadelphia Metro Area
- Planning Department – 9 employees



BODY POLITIC. A resident of Lower Merion Township speaks his mind before the Board of Commissioners, men chosen for ability rather than wealth.

Overview



Community Development Block Grant (CDBG) Program



Ad-Hoc Affordable Housing Committee

Board of Commissioners Priorities



Ardmore House II - Low-Income Senior Housing



Zoning Code Reform + Incentives



PA House Act 58 - Affordable Housing Unit Tax Exemption Act (2022)



Housing Inventory, Needs Assessment + Action Plan

What is “affordable housing”?

AFFORDABLE HOUSING

Housing which is deemed affordable to those with a median household income, as rated by the national government or a local government according to a recognized housing affordability index, often specifying that the gross **housing cost, including utilities, does not exceed 30% of the occupant's income.**

Area Median Income is quickly rising:

2025 - \$119,400 (current)

2023/2024 - \$114,000

2022 - \$105,400 (9% growth in one year)

2019 - \$90,100 (27% growth in five years)

	2023 HUD Income Limits by Household Size							
	1	2	3	4	5	6	7	8
30%	\$ 23,450	\$ 26,800	\$ 30,150	\$ 33,500	\$ 36,200	\$ 40,280	\$ 45,420	\$ 50,560
50%	\$ 39,100	\$ 44,650	\$ 50,250	\$ 55,800	\$ 60,300	\$ 64,750	\$ 69,200	\$ 73,700
80%	\$ 62,500	\$ 71,400	\$ 80,350	\$ 89,250	\$ 96,400	\$ 103,550	\$ 110,700	\$ 117,850

	1	2	3	4	5	6	7	8
30%	\$ 23,450	\$ 26,800	\$ 30,150	\$ 33,500	\$ 36,200	\$ 40,280	\$ 45,420	\$ 50,560
50%	\$ 39,100	\$ 44,650	\$ 50,250	\$ 55,800	\$ 60,300	\$ 64,750	\$ 69,200	\$ 73,700
80%	\$ 62,500	\$ 71,400	\$ 80,350	\$ 89,250	\$ 96,400	\$ 103,550	\$ 110,700	\$ 117,850

Area Median Income (AMI)

Midpoint of income: AMI is the income level that divides the population into two equal halves: those above the median and those below it.

Household size matters: The specific AMI threshold changes based on the number of people in a household. For example, the AMI for a family of four will be different from a family of one.

Income sources included: Total household income before taxes is used, which includes wages, salaries, and various benefits like unemployment, Social Security, and pensions.

Defined by HUD: The U.S. Department of Housing and Urban Development (HUD) determines the AMI for specific regions, often using data from the U.S. Census Bureau and adjusting for inflation.

Basis for eligibility: This figure is crucial for determining eligibility for programs like housing vouchers, low-income housing tax credits, and other affordable housing initiatives.

Feature	Median Household Income (MHI)	Area Median Income (AMI)
Source	U.S. Census Bureau	HUD
Adjusted by household size?	 No	 Yes
Geographic scope	Municipality, county, etc.	Metro area or county
Used for housing programs	 Rarely	 Frequently
Updated	Annually (ACS)	Annually (HUD)

CDBG Program – Federal Funding

Meeting National Objectives

1. Benefit to low- and moderate- income (LMI) persons
2. Aid in the prevention or elimination of slums or blight
3. Meet a need having a particular urgency (referred to as urgent need)

Meeting Local Needs

1. Funding existing assistance programs
2. Promoting practices that retain existing affordable housing stock

Lower Merion Township - Affordable Housing

Current Initiatives

- CDBG Entitlement Community
 - Home purchase + rehabilitation
 - Senior Handy Helper Program
 - Other Programs - Ardmore Ave. Comm. Center, ElderNet and PALM
 - Emergency preparedness + homeless services
 - Cold Blue Program - new 2024
 - Additional funds - ADA, economic development 'blight' + job creation
 - CARES Act + ARP fund management + prioritization

Ad-Hoc Affordable Housing Committee

Ad-Hoc Committee Members (Township Commissioners)

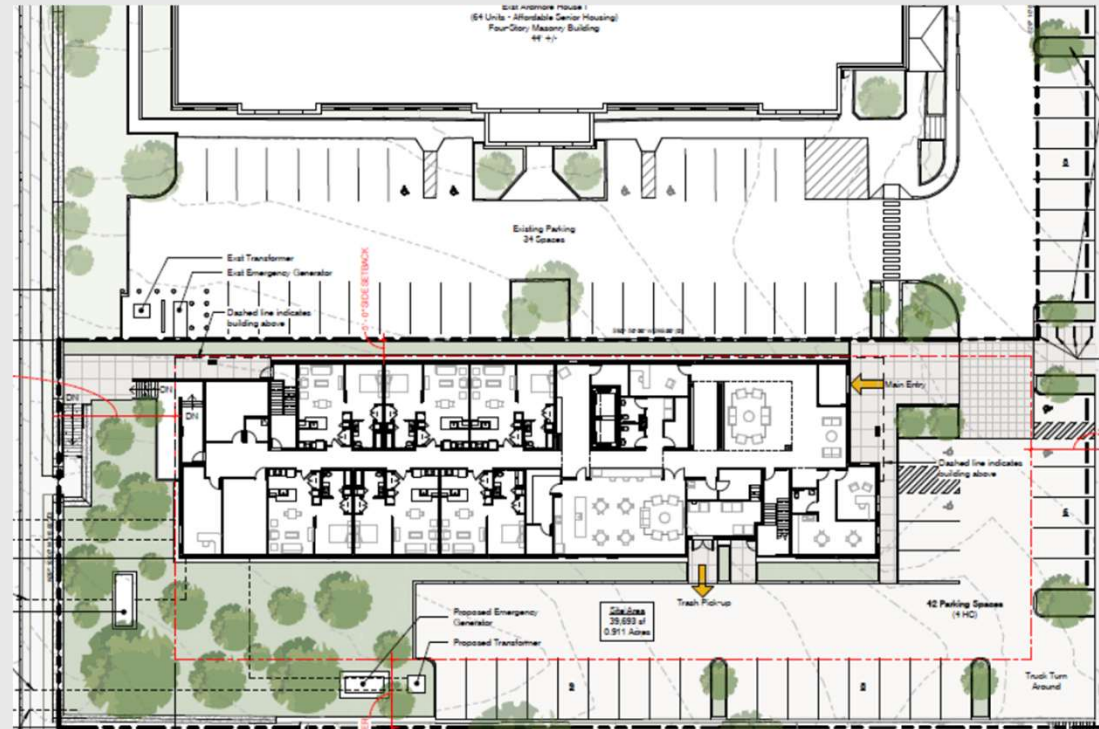
- Chair - Stevenson (Ward 4)
- S. Kraemer (Ward 8)
- G. Kramer (Ward 13)
- Woodring (Ward 3)
- Zelv (Ward 10)

Monthly Ad-Hoc Meetings

- Objective - create meaningful Board policy consistent with Comprehensive Plan
- Discuss national, regional and local affordable housing news
- Explore strategies through housing analysis and outreach



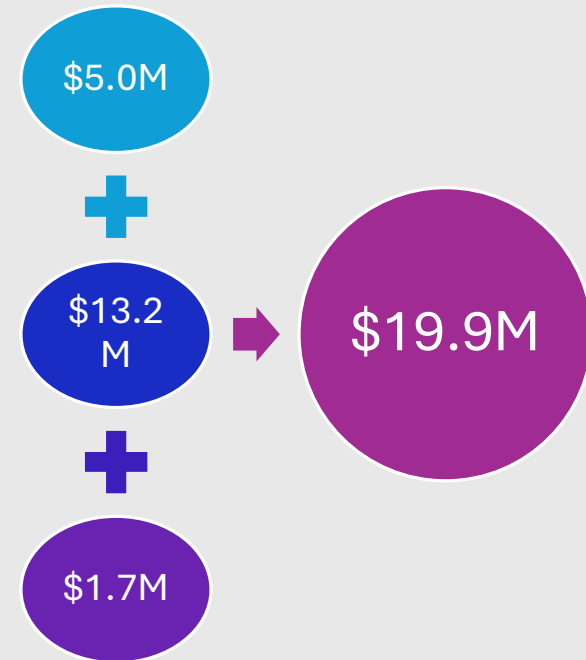
Ardmore House II



- 48-unit multifamily affordable housing, seniors 64+
 - 4 story, 1-bedroom, varying levels of Area Median Income (20%-60%)
 - Dedicated land - Township public parking (existing use)
- Status: Currently under development (est. Fall '26 completed)

Ardmore House II – Project Funding

- Total: \$19.9M
 - Montgomery County - \$5M total contribution
 - \$3M ARPA
 - \$2M Housing - 4 units to MontCo's Your Way Home
 - PA Housing Financing Agency (PHFA)
 - \$13.2 Low-Income Housing Tax Credits (LIHTC) 'lie-tek'
 - Lower Merion Township - \$1.7M total contribution
 - \$1M ARP
 - \$700K Housing Trust Fund
- Consulting Partners
 - HumanGood East + Genesis Housing
- Construction to begin Summer '25



Zoning Code Reform + Incentives

- Moderate-Income Housing Incentive
 - Defines
 - “affordable housing” (30% gross income dedicated to housing, including utilities)
 - “moderate-income housing” - 80% Area Median Income (AMI)
 - TC1 District - additional 4th story - two choices
 - 5 units minimum units or 20% units at moderate-income housing OR
 - 5% of construction costs
 - (Affordable Housing Trust Fund) ~ \$1.5M currently Suburban Square - Coulter
- Working with Developers
 - 355 W. Lancaster Avenue - 121-unit mixed-use, multifamily building (Ward 4, Haverford)
 - 25 units (20% of units) at moderate-income levels (80% AMI)
 - 111 Presidential - 425-unit mixed-use, multifamily building (Ward 9, Bala Cynwyd)
 - 21 units (5%) at moderate-income levels (80% AMI) AND
 - 21 units (5%) at workforce income levels (120% AMI)

Act 58 – Application Form

- Program Overview + Program Benefits
- Eligibility Requirements
 - Development by type and meets
 - 30% of units reserved for occupancy by families w/ AMI of 60% or less
 - Income requirements
 - Definition of AMI for region at 60% or less
 - Development requirements
 - Building + zoning compliance
 - Must increase property value by at least 25%
 - Bring property back into good standing – no liens, code violations, taxes paid...etc
 - Property ownership
 - Outline of the qualified for abatement – developers, property owners or non-profits

Act 58 – Application Form

- Tax abatement structure
 - “Temporary reduction in real estate taxes on the additional assessment valuation attributable to the actual costs of new construction or improvements.”
 - Standard Schedule (2-Year)
 - 1st Year – 100% of eligible assessment
 - 2nd Year – 50% of eligible assessment
 - Deteriorated Property Schedule (10-Year)
 - Diminishing scale after Year-1 from 100% of eligible assessment
 - 2nd Year 90%; 3rd Year 80%....etc until Year 11 – no abatement; 100% taxed

**Deteriorated area shall be defined as an area designated by a municipal corporation which consists of a blighted property, which shall have the same meaning as defined in 1 Pa.C.S. § 1991 (relating to definitions).

Act 58 – Application Form

- Distinguishes between large and small multifamily + ownership type
- Type of abatement
 - 2-year standard
 - 10-year deteriorated abatement
- Basic property + applicant information
- Other detailed requirements:
 - Detailed construction plans – outline of specifications
 - Project financing – itemized cost estimate
 - Detailed elevations – architectural drawings or blueprints
 - Property estimates – appraisal of property
 - Conformity with Township standards – applicable building permit
 - Compliance with zoning – decision from Township zoning authority

Act 58 – Application Form

- Application Process
 - Pre-application requirements
 - Meeting with Lower Merion Township
 - Prepare a detailed project plan, verification of eligibility, demonstration of preliminary compliance, and return property to viable non-delinquency status
 - Notification of 2 or 10-year sought
 - Application Submission
 - Confirmation of compliance
- Miscellaneous Provisions
 - Legal details

Action Plan – Define Goals and Objectives

- Increase the supply of affordable housing
 - Public or public-private partnerships
- Preserve existing affordable housing - policy or regulatory
 - Regulate short term-rentals
 - ADUs
 - Density bonuses
 - Deed restrictions
 - Increase or Improve rental inspections
- Address homelessness and housing instability
 - Use, promote and build on existing resources
- Promote sustainable and inclusive communities
 - Public engagement

Assessments v Action Plans

Assessment Structure

- I. Demographic Trends
- II. Housing Stock Inventory
- III. Housing Prices, Rents + Financing
- IV. Housing Affordability, Instability + Assistance

Action Plan Structure

- I. Define Goals + Objectives
- II. Strategies to Achieving Goals + Objectives
- III. Implementation Plan
 - I. Timeline
 - II. Tracking + Assessment Results

What are we “Assessing”?

Relationships between:

- Demographics – population counts, families + households, age, race..etc
- Housing Stock –type + size, ages, conditions, ownership tenure,
- Socio-economic + Economic – household incomes, poverty, cost burden, residential mobility, construction costs, jobs + employment
- Permitting Trends – building permit history
- Municipal Zoning + Subdivision Code policies
- State, County, local assistance + HUD subsidy programs

Housing Inventory, Needs Assessment + Action Plan

Purpose – Detailed understanding of current housing to inform pragmatic policy decisions that promote + increase affordable housing stock

Housing Inventory

- Township Planning to amalgamate various detailed housing data sources in GIS

Housing Needs Assessment + Action Plan

- Housing Assessment
 - Analyze housing, demographic and socio-economic data to inform...
- Housing Action Plan
 - Policy recommendations that reasonably promote attainable/affordable housing
- Request for Proposal (RFP) applications due April 10th

Action Plan - Strategies

- Policy and Regulatory Changes: Zoning reforms, inclusionary zoning, and other regulatory measures
- Financial Incentives: Tax credits, grants, and subsidies for affordable housing development
- Public-Private Partnerships: Collaboration with developers, non-profits, and community organizations
- Community Engagement: Involving residents in the planning process as stakeholders

Montgomery County Coordination

- Montgomery County Planning Commission
 - Restart Montco - Housing Affordability + Workforce Housing Reports
 - Excellent series of resources on strategies
 - Presented to Ad-Hoc Affordable Housing meeting
 - Assessment – current policies applicable to Township
 - Recommendations for consideration
 - Data coordination for analysis
 - GIS-based system to manage
 - Land Development review
- Housing + Community Development
 - Guidance on Ardmore House II financing and planning
 - Liaison to interested parties in Lower Merion Township

Lessons Learned

- Changes to the thresholds of AMI have a colossal effect
- Census is questionable at best, but where do we go?
 - Keep reviewing and calibrating
 - Establish your own reasonable assumptions
- Understand how your code can work for your true needs
 - Know the totality of adverse impacts to neighbors, constituents, stakeholders
- Be PRAGMATIC
 - Incrementalism is underrated

Lessons Learned

- Affordable housing policy is a slow process
 - Start small
 - Don't bite off more than your Board can chew
- Work **with** developers!
 - Be proactive in communication
- Understand your community
 - What is the appetite of residents?
 - Encourage community champions
- Find support
 - County
 - Regional planning partners