# Fast Fun and Fervent Session

Pennsylvania Chapter of the American Planning Association

**Annual Conference** 

Lancaster, PA

Monday, October 3, 2022

#### Carolyn Ristau

Carolyn Ristau is a Land Use Planner specializing in zoning and land development ordinances. She writes and edits reports, plans, proposals, and ordinances that are readable and implementable through plain language and storytelling. She previously worked in the City of Pittsburgh's zoning division and at several local non-profits focused on housing development and community engagement. Inspired by her work experiences, Carolyn is researching morality, zoning, and redevelopment, particularly how morality is built into zoning code regulations both overtly in the purpose section of many cities' ordinances and covertly in the actual regulations themselves. This research is currently supported by the Pennsylvania Housing Finance Agency's 2022 Kathy A Possinger Housing Policy Fellowship. Carolyn graduated summa cum laude from the University of Pittsburgh in 2012 with a BA in Urban Studies. She is also the author of "Zoning Adventures: A Home Addition Paper Chase."

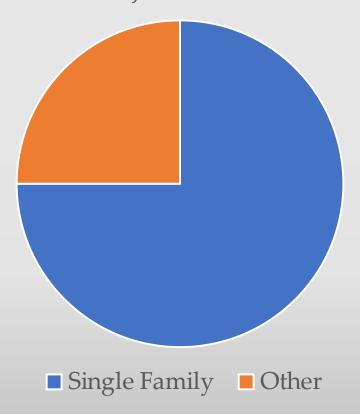
# Residential Zoning by Race

PA Chapter of APA Annual Conference 2022 PHFA Kathy A. Possinger Housing Policy Fellowship Research October 3, 2022

Carolyn Ristau carolyn@detailsreviewed.com

#### **National Context**

Average Land Area of Residential Zones in Major US Cities



#### National Context - Common Reforms





### Single-Family Zoning Context

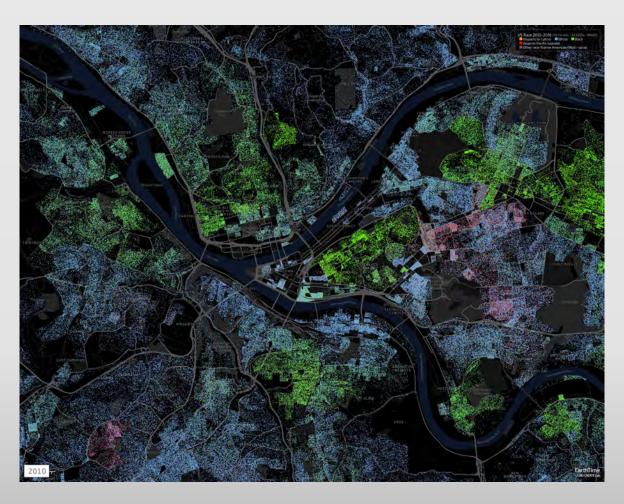


VS.



### Residential Zoning by Race

Blue = White residents
Green = Black residents
Pink = Asian residents



Source: Earthtime.org/stories/pittsburgh Residential Zoning by Race - Carolyn Ristau - 6/24/2022

#### Pittsburgh's Current Residential Zones

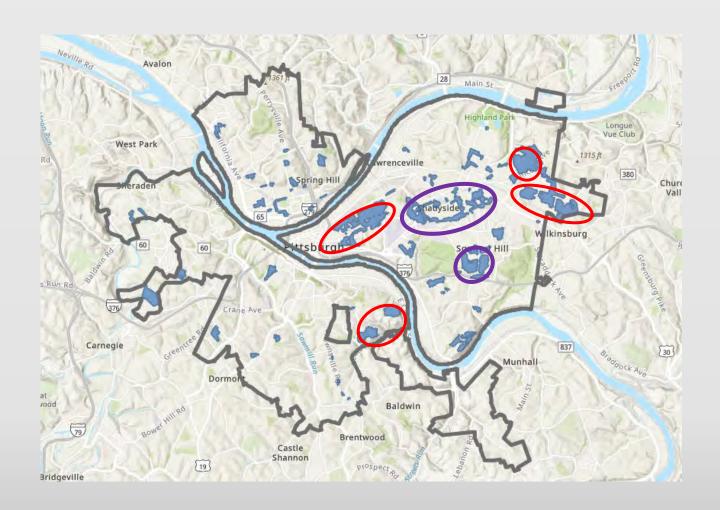


Zoning District Type	Square Miles	Percentage of City's Residential Land
Single-Family (R1D, R1A, P, & H)	34.03	78%
Two-unit (R2)	4.38	10%
Three-unit (R3)	0.26	0.6%
Multi-unit (RM)	3.09	7%
Various (RP)	1.58	4%

Source: Pittsburgh Zoning Map

#### Pittsburgh's Current Multi-Unit Districts

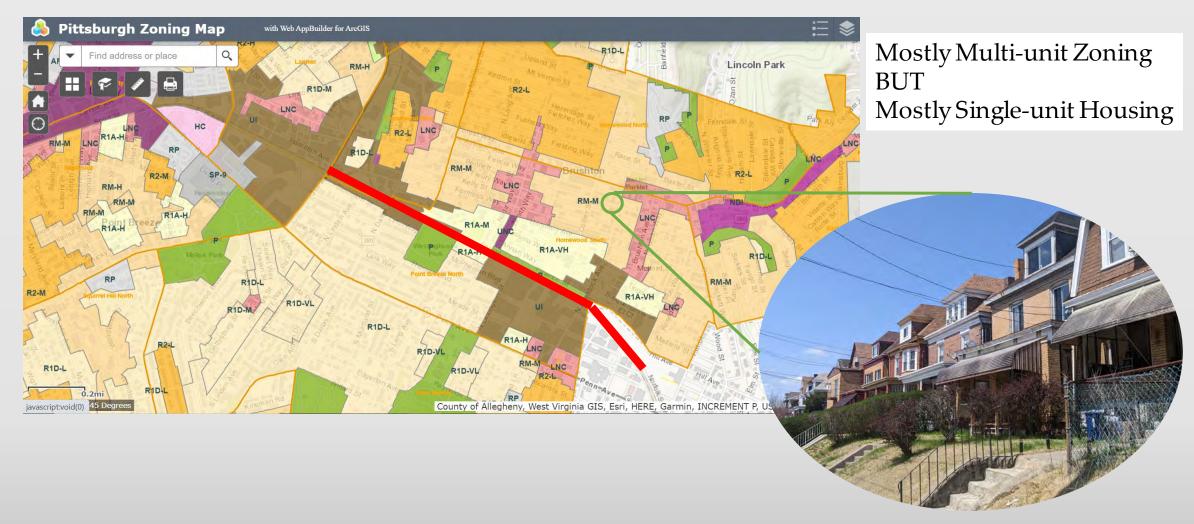
- City Boundary
- RM (Multi-unit) Zoning District
- > 80% Black
- high student population



### Pittsburgh's Existing Built Environment



### Pittsburgh's Existing Built Environment



#### Pittsburgh Current Zoning Map



# Race, Redlining, & Zoning

AND

#### Pittsburgh 1937 HOLC "Redlining" Map





# Impact of Multi-Unit Zoning on Black Neighborhoods

Taking housing stock away from homeownership options



# Impact of Multi-Unit Zoning on Black Neighborhoods

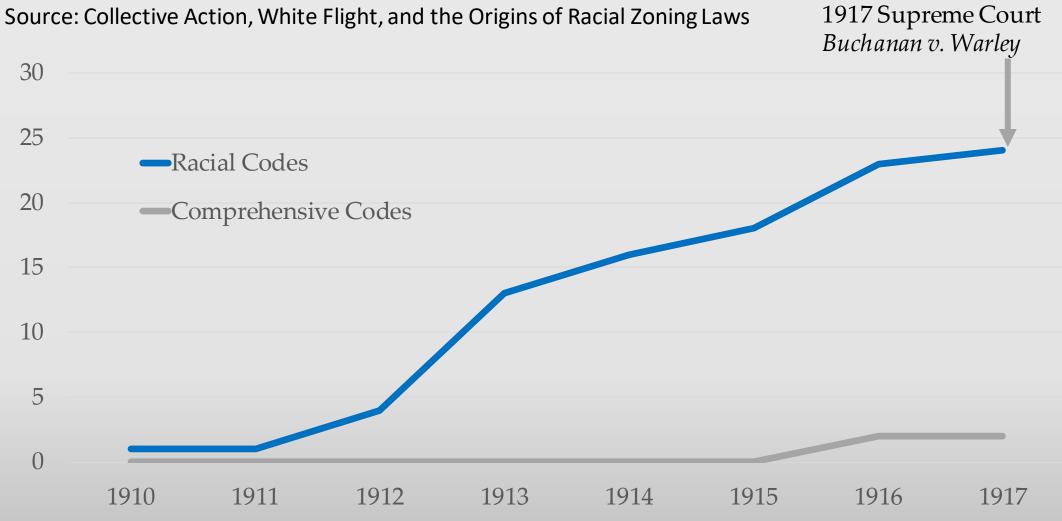
Taking housing stock away from homeownership options



# Impact of Multi-Unit Zoning on Black Neighborhoods

Large Setback Requirements Atypical Conditions

# Zoning's Racial Origins



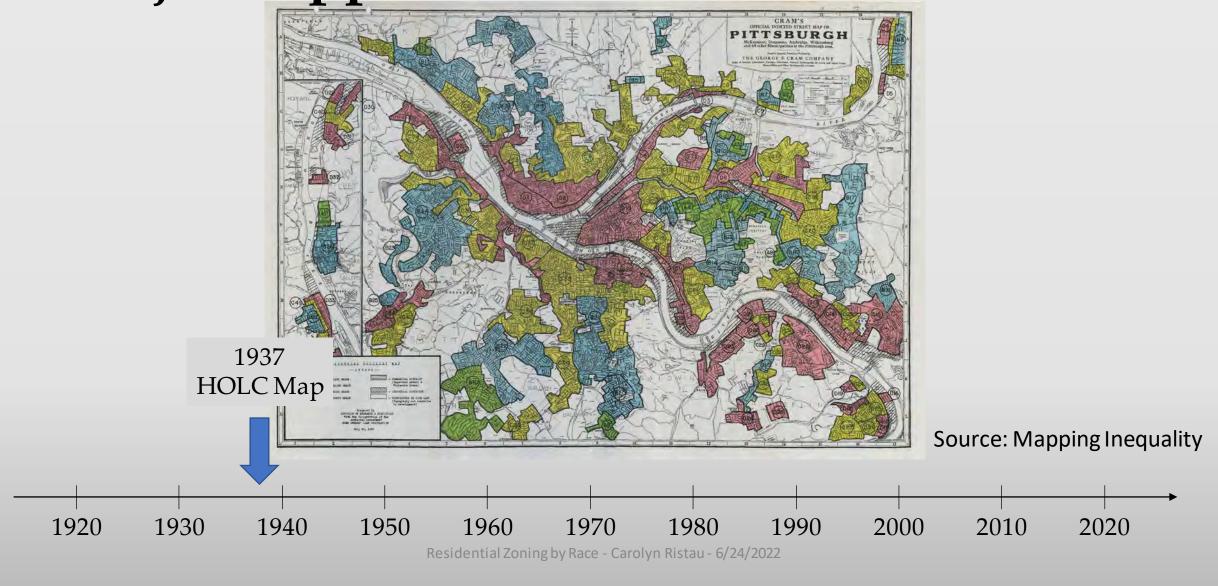
# Project Approach

Hypothesis:

Pittsburgh's current residential zoning districts are based on race.

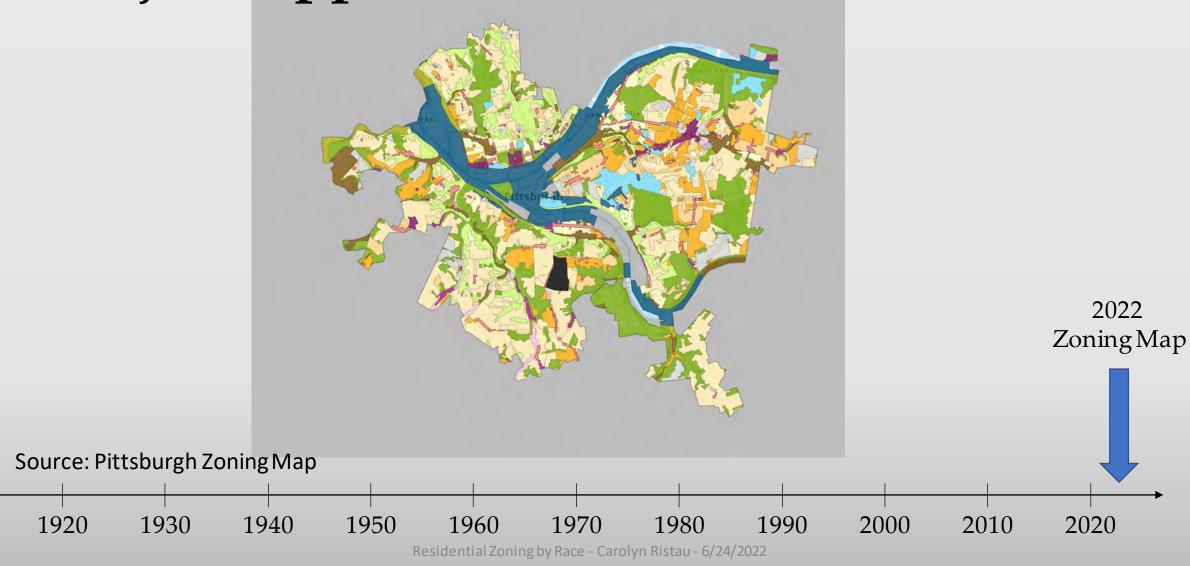
Project Approach Bellevue West Park McKees Rook East Liberty Shadyside Wilkinsburg Pittsburgh 1927 Munhall Zoning Map Baldwin Mt Lebanon data.pa.gov, Esri, HERE, Garmin, SafeGraph, METI/NASA, USGS, EPA, NPS, USDA 1920 1930 1940 1950 1960 1970 1980 1990 2000 2010 2020 Residential Zoning by Race - Carolyn Ristau - 6/24/2022

Project Approach

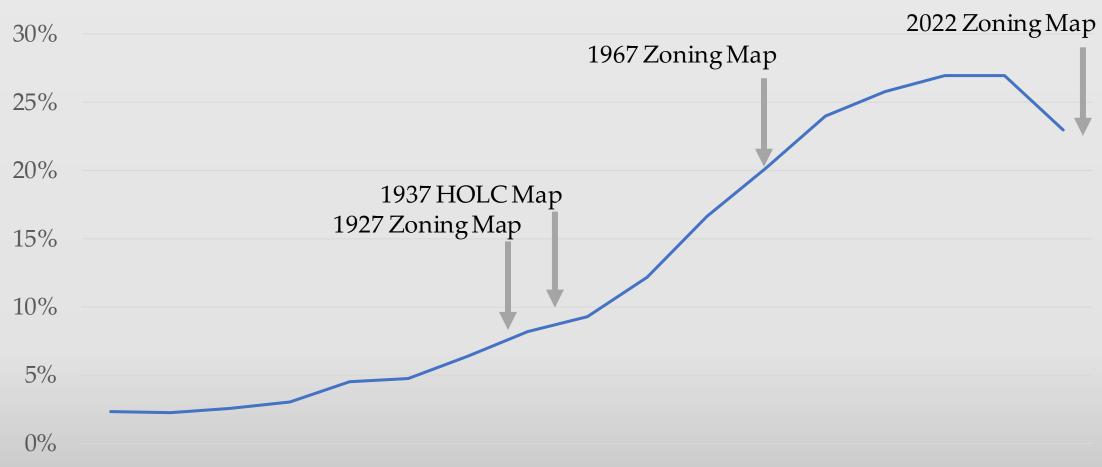


Project Approach Bellevue West Park wrenceville McKees Rook East Liberty Shadyside Wilkinsburg Pittsburgh Munhall ldwin 1967 Zoning Map Mt Lebanon ov, Esri, HERE, Garmin, SafeGraph, METI/NASA, USGS, EPA, NPS, USDA 1920 1950 1960 2000 1930 1940 1970 1980 2010 2020 1990 Residential Zoning by Race - Carolyn Ristau - 6/24/2022

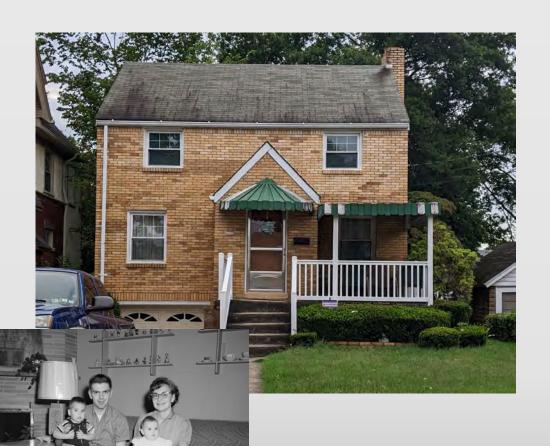
Project Approach



# Pittsburgh's Population Percent Black 1860-2020



# **Results Coming Early 2023**





# Residential Zoning by Race

2022 PHFA Kathy A. Possinger Housing Policy Fellowship Research October 3, 2022

Carolyn Ristau carolyn@detailsreviewed.com

#### **Greg Prichard**

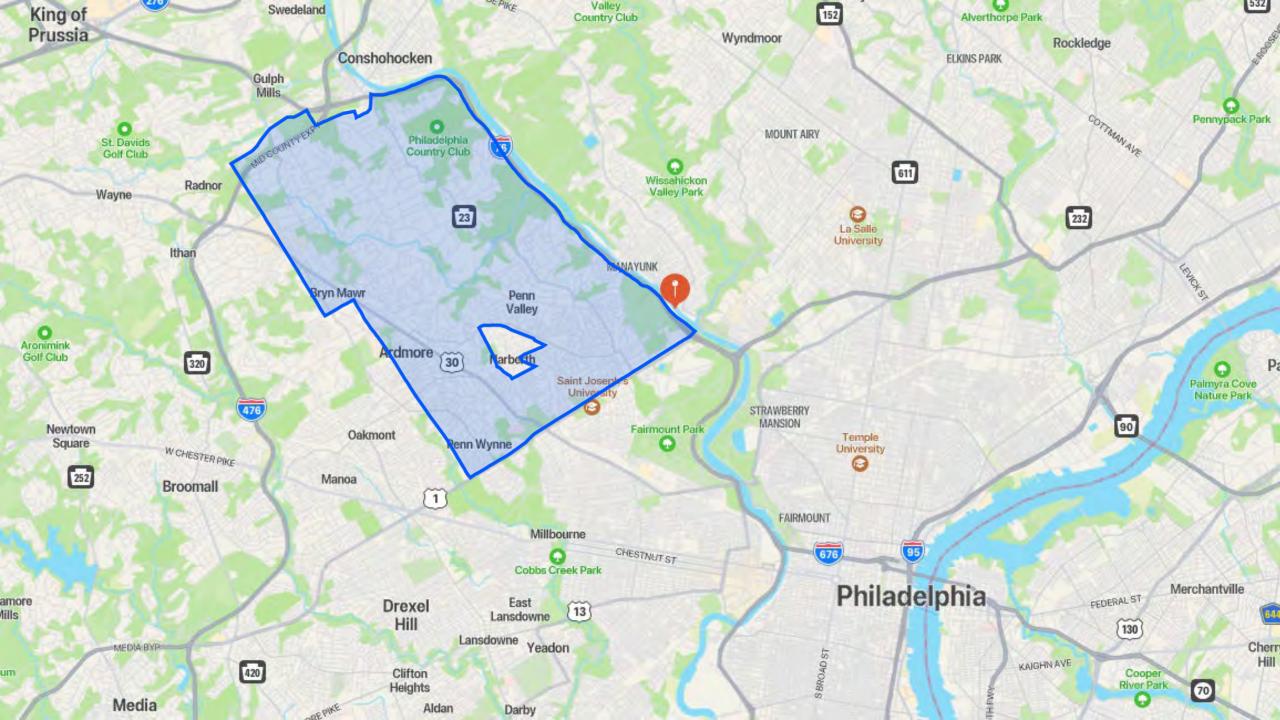
Greg Prichard is Lower Merion Township's Historic Preservation Planner. He serves as staff liaison to the Township's two historic review boards while crafting historic preservation-focused planning goals. He received a Master's degree in Historic Preservation Planning from Cornell University.



Greg Prichard, Historic Preservation Planner Lower Merion Township gprichard@lowermerion.org



- Historic Preservation
- Adaptive Reuse
- Public Gathering Space
- Trail & Transit Connections





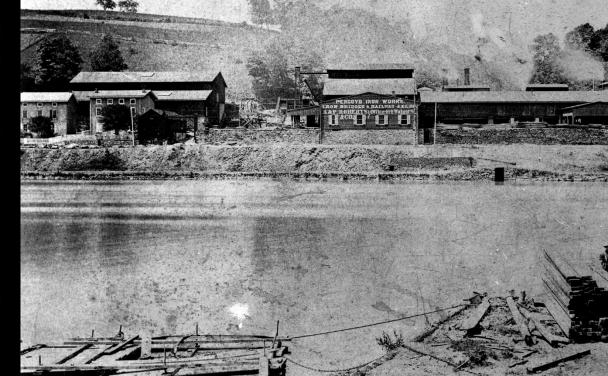
Lower Merion Historical Society





this is seron the Schulkill from where I now live and if keeps us supplied with Booth rois. On acid of the numerous iron industries Pettebuyh is Kuma as The Sensky City:

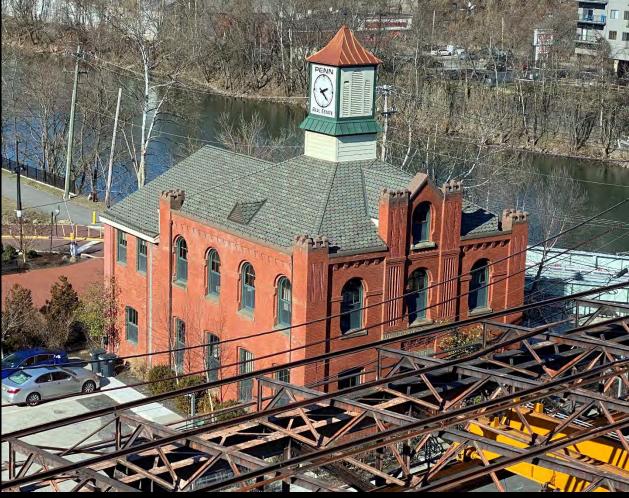




Lower Merion Historical Society

SCHUYLKILL











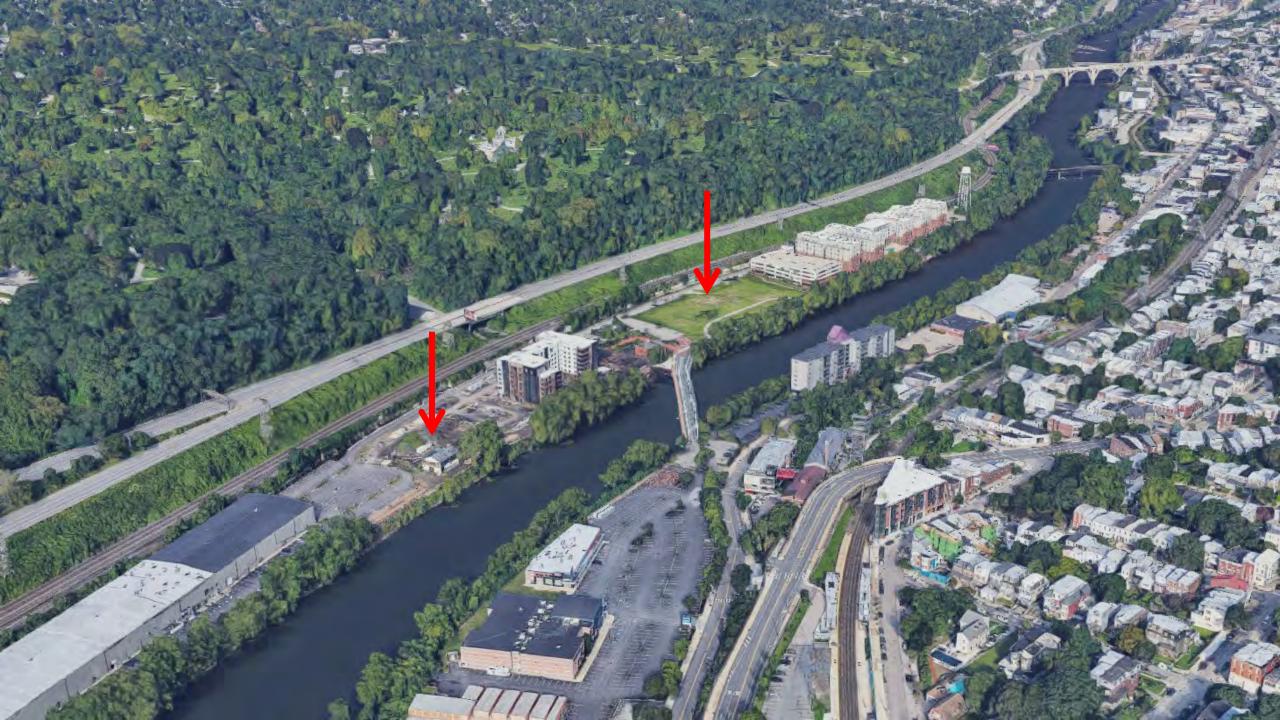
The Penn Group

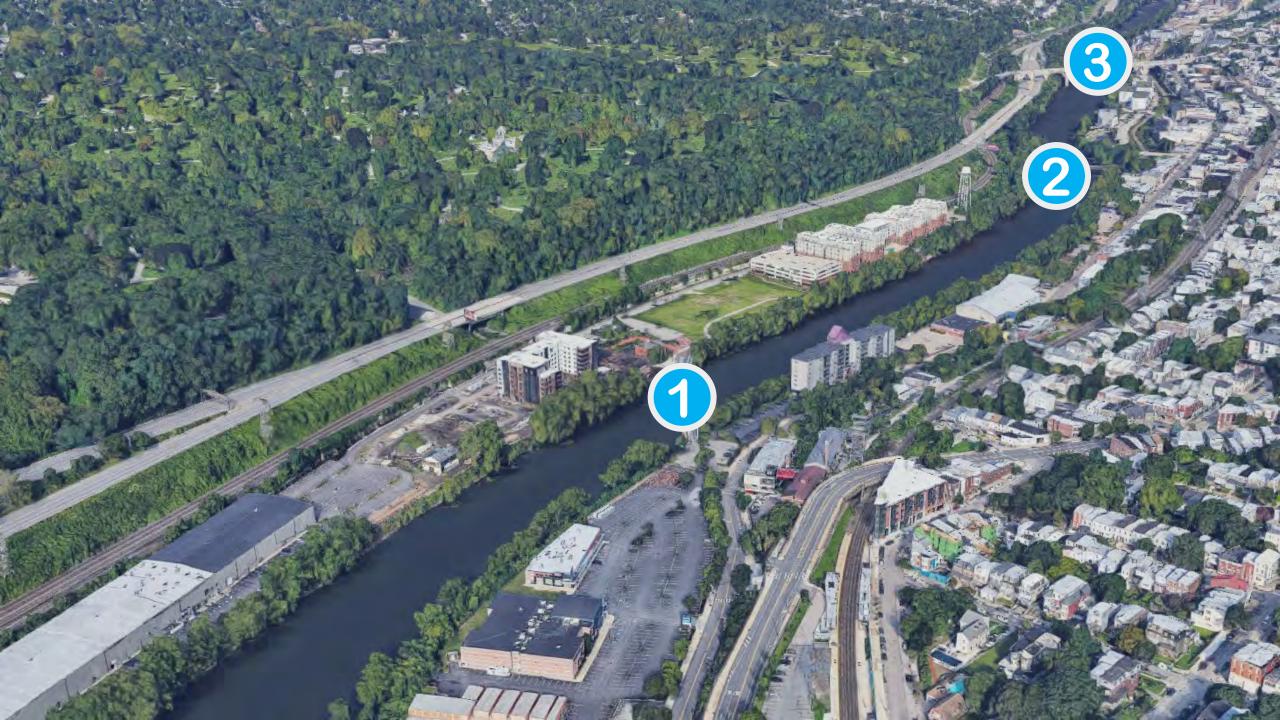








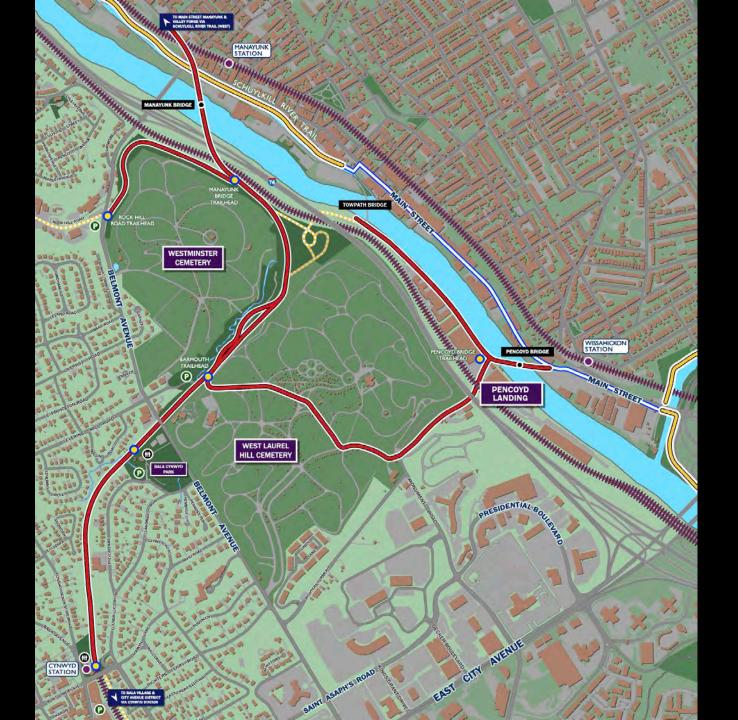






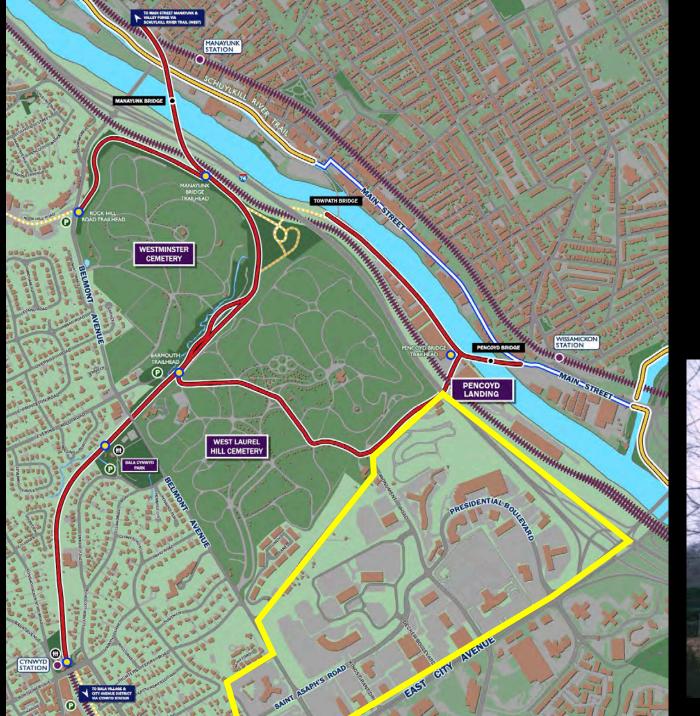






# **Trail Connections**From Pencoyd Landing

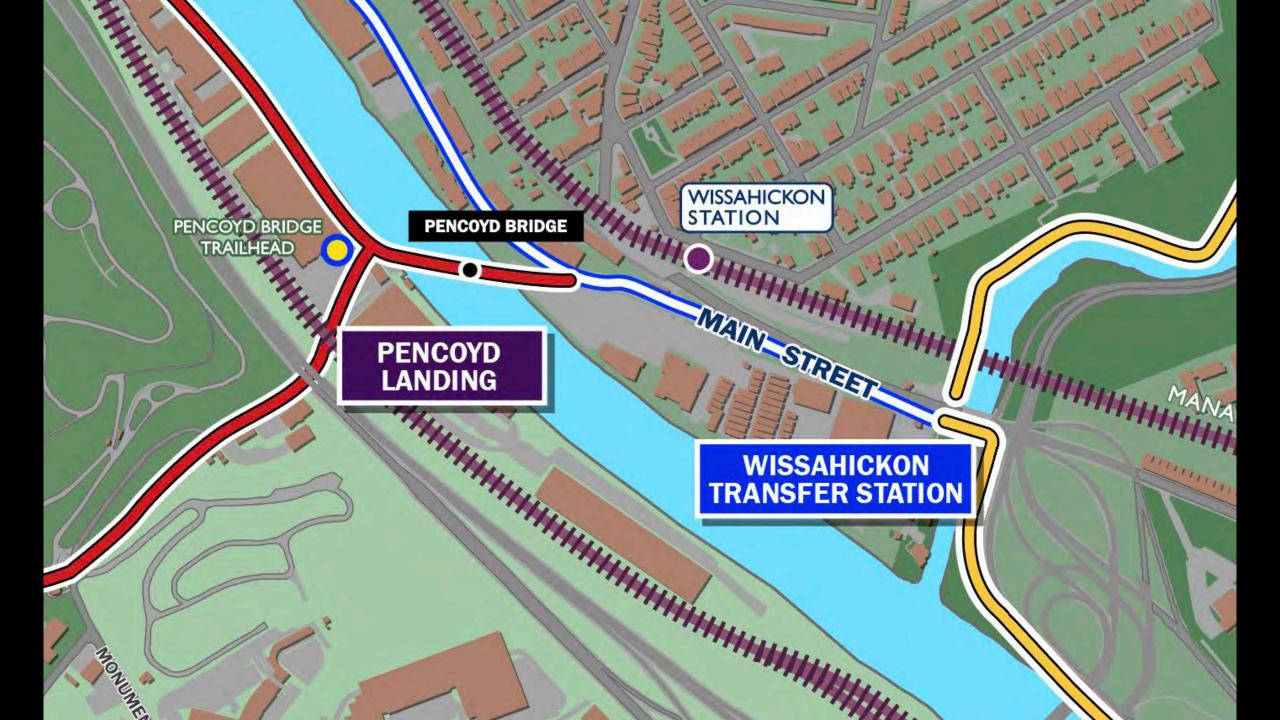
- Cynwyd Heritage Trail
- Schuylkill River Trail
- Manayunk Towpath Trail
- Main Street, Manayunk
- Wissahickon Trail
- City Avenue Trails



#### City Avenue/"Golden Mile"

Site of Pencoyd Farm, 1684-1964





#### **Zoning Restrictions and Incentives Made the Project Better**

- Trail requirement
- Parking reduction for access provided to public transit (bridge easement)
- Required setback to Historic Resources
- Public gathering area required through zoning

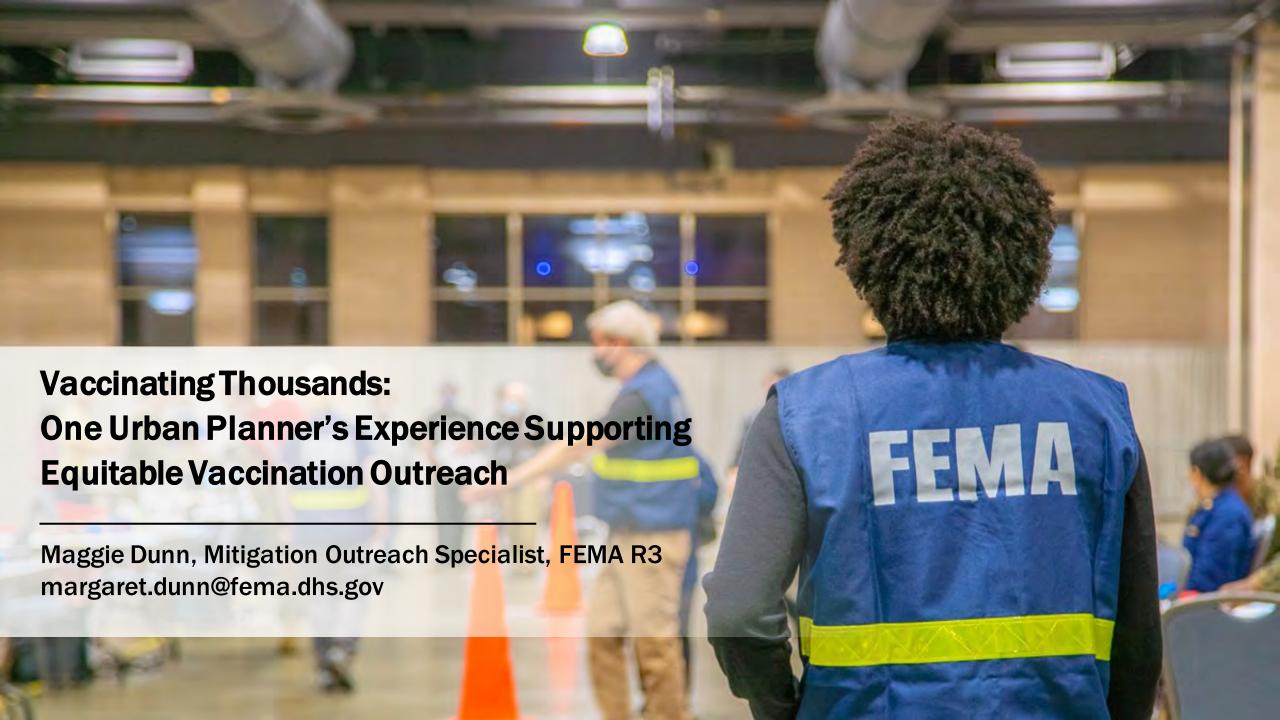


Greg Prichard, Historic Preservation Planner Lower Merion Township gprichard@lowermerion.org



#### Maggie Dunn, AICP

Maggie Dunn, AICP, is the Outreach Coordinator for the Mitigation Division in FEMA Region 3 where she works at the intersection of urban planning and natural disasters. Her work focuses on helping communities better understand and reduce their risk to flooding and developing strategic partnerships at the state, local and federal level to advance resilience. Recently, she has led the facilitation of a State-FEMA working group on prioritizing equity in mitigation programs. Prior to FEMA, she consulted with the Philadelphia Water Department to advance green stormwater management solutions in the City. She has a master's degree in Urban Planning from the University of Pennsylvania and a bachelor's degree in Biology from Goucher College.



## The Mission





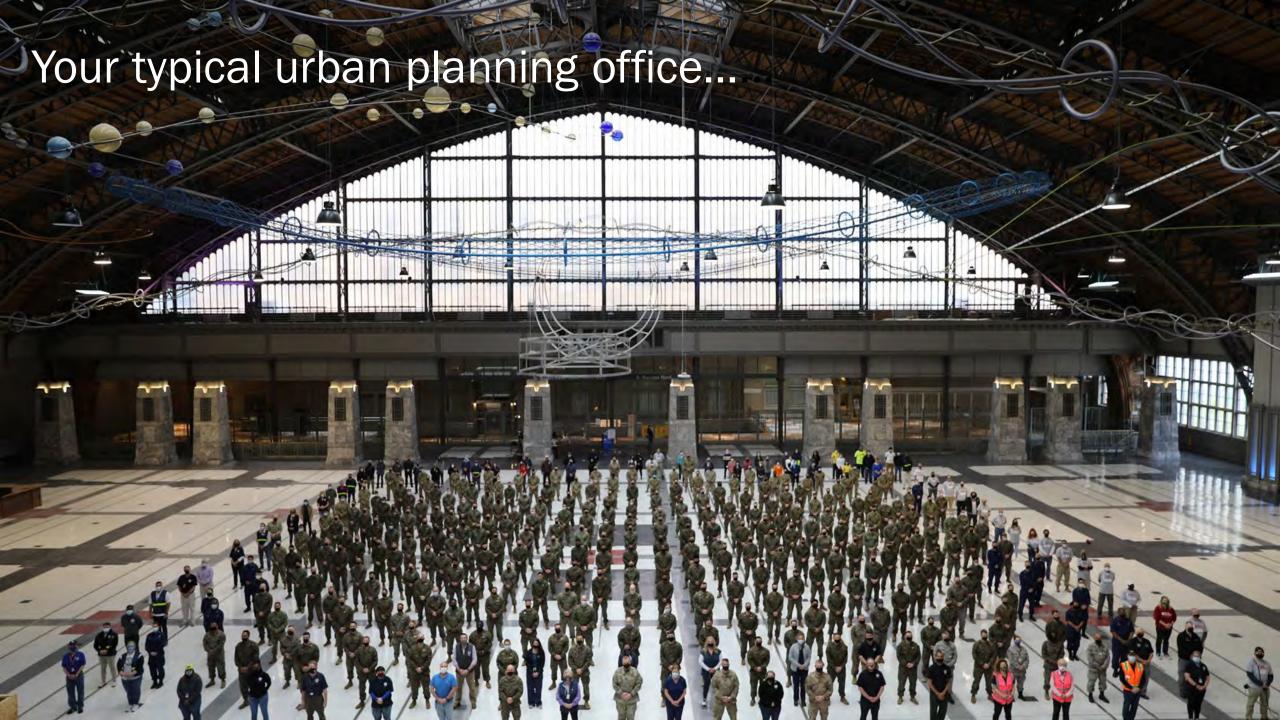
#### **Emerging from Lock Down**



**Pandemic Home Life** 



Pandemic Work Life



# The Challenges

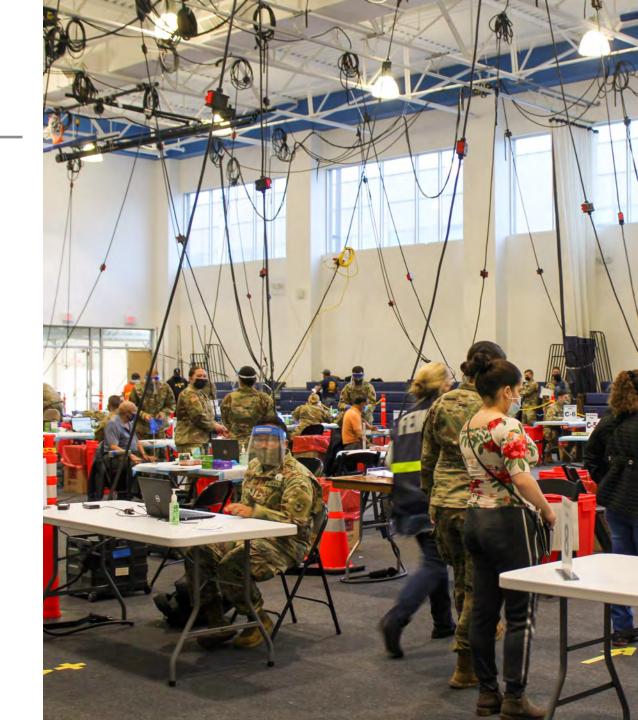




#### **Logistical Challenges**

- 2 different vaccination sites
  - Convention Center
  - Esperanza
- 2 different vaccines
  - Pfizer
  - J&J
- Pfizer required two doses
- Public perception of J&J

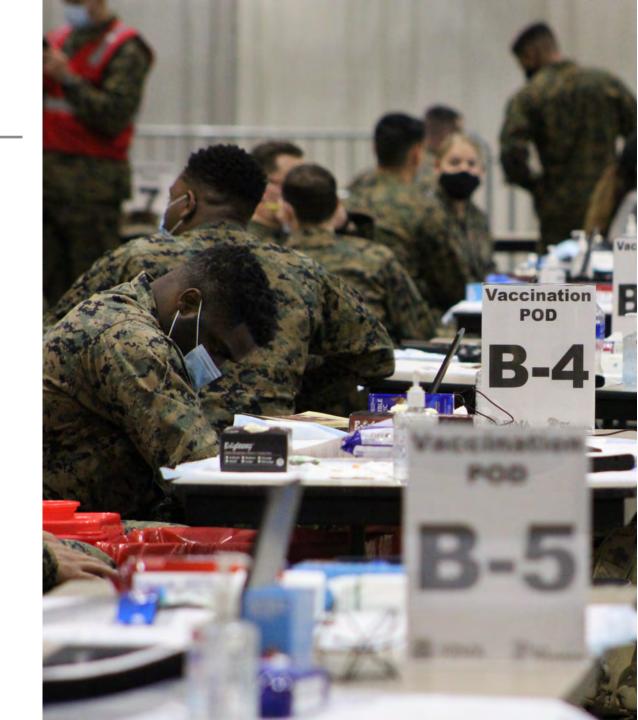




#### **Societal Challenges**

- Existing inequities in Philadelphia
  - Poverty: Philadelphia is the poorest large city in the US with 23.3% of Philadelphians living below the poverty line
  - Digital Access: It is estimated that up to 16% of Philadelphia households have no broadband data access of any type
  - Literacy: As of 2012, it was estimated that 52%
     of Philadelphians were functionally illiterate
- Mistrust of government
- Mistrust of medical professionals / vaccine trials

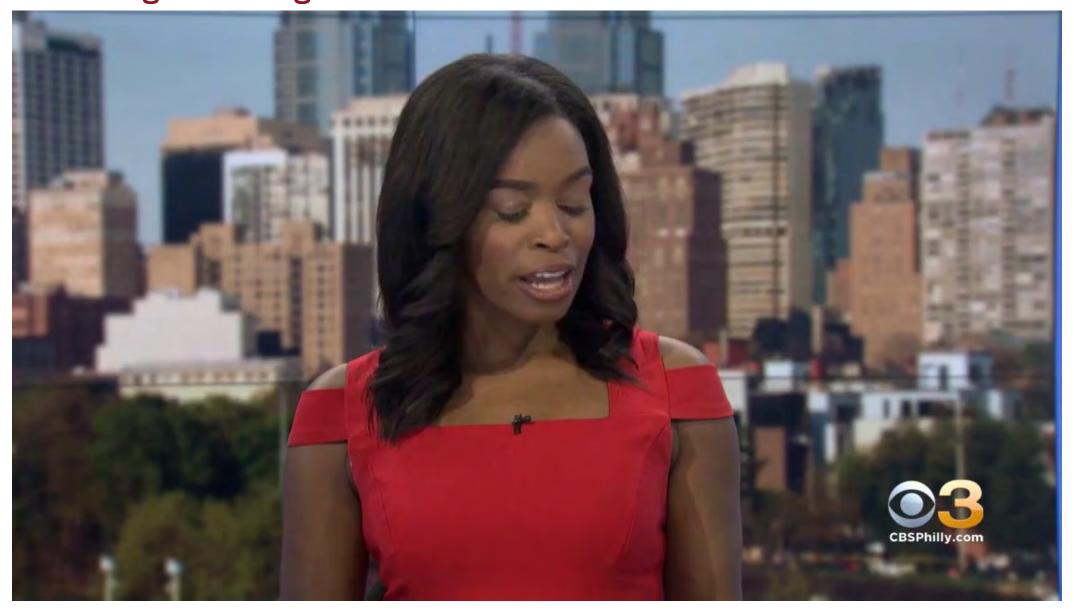


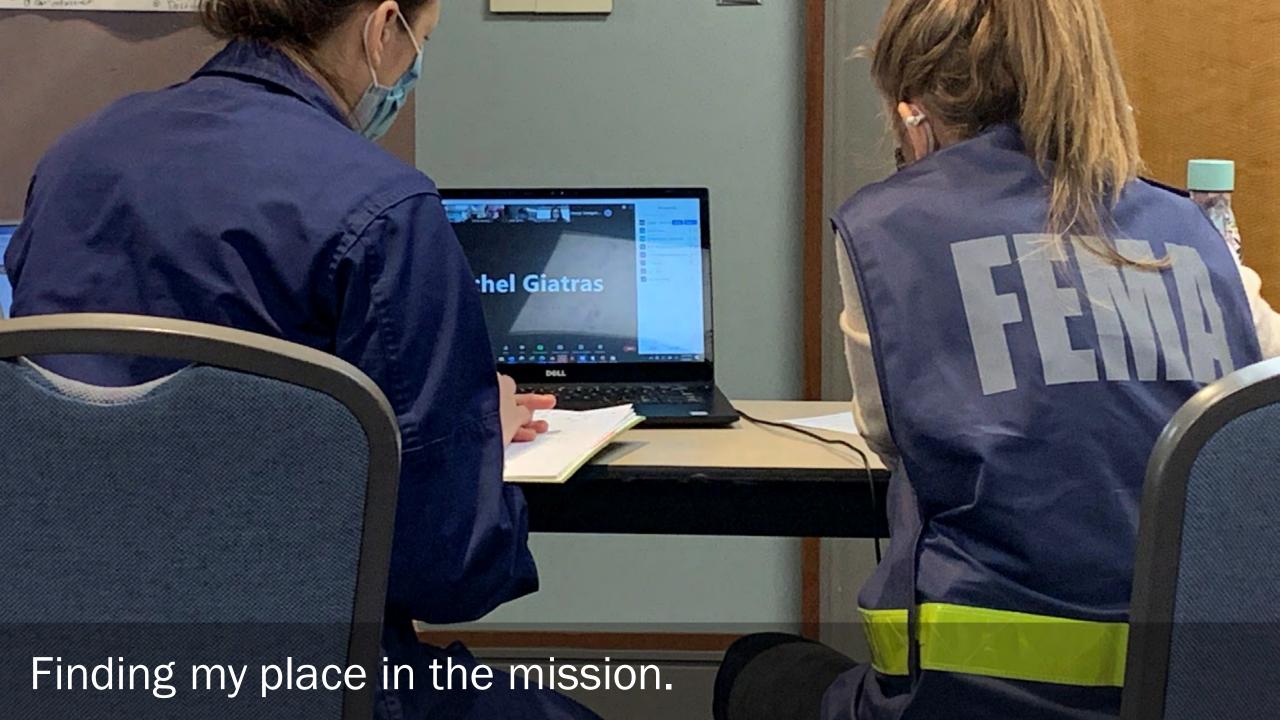


#### March 6, 2021: "Vaccine Lines are Long in Philly, and So Are the Wait Lists"



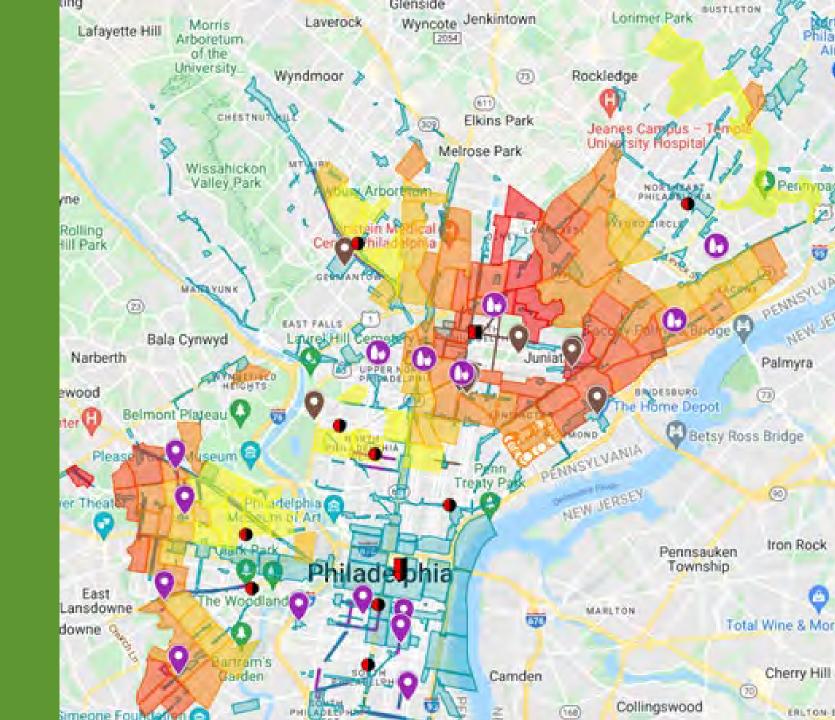
April 28, 2021: "Thousands Of COVID-19 Vaccine Doses At Pennsylvania Convention Center In Danger Of Going To Waste"





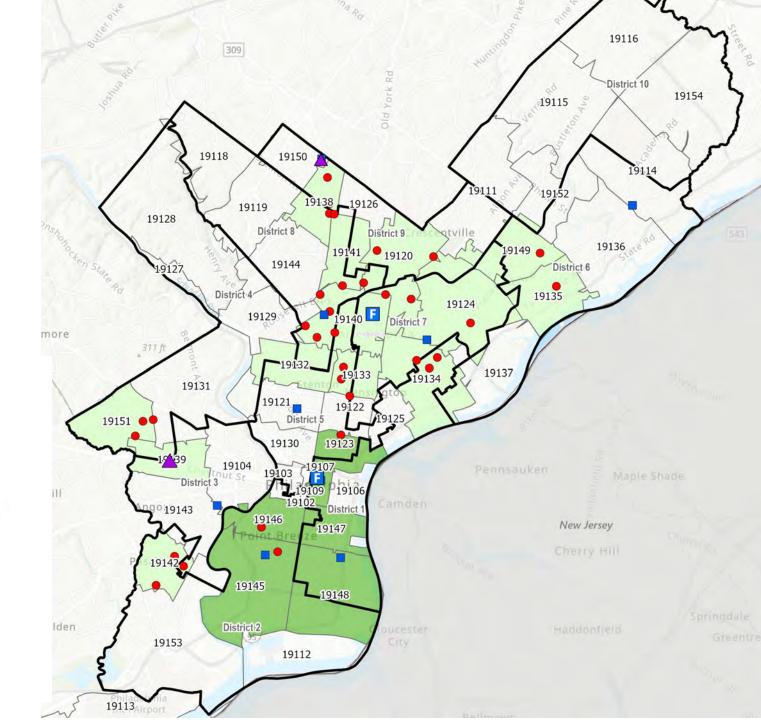
### The Analysis



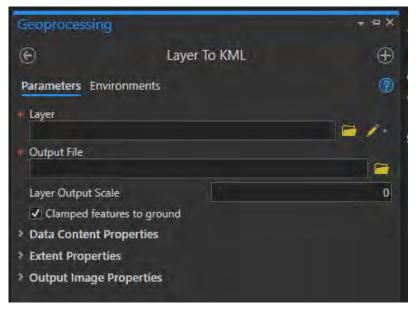


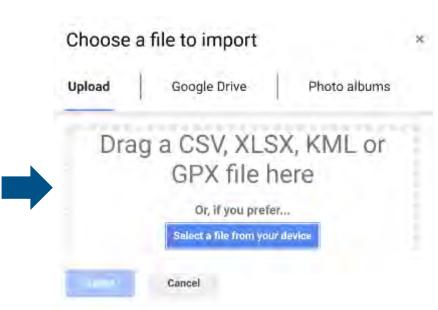
# Early data driven attempts at outreach

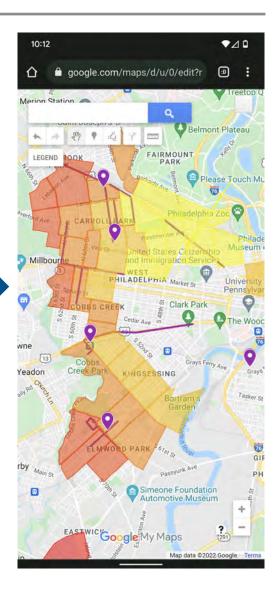
- Philadelphia Food
- Distribution SitesPhiladelphia Vaccine
- Centers
  - FEMA Supported Vaccine
- **E** Center
- Med/High Vax Zips
- Low Vax Zips
- PFD Sites
- Council Districts 2016



#### **Esri to Google**



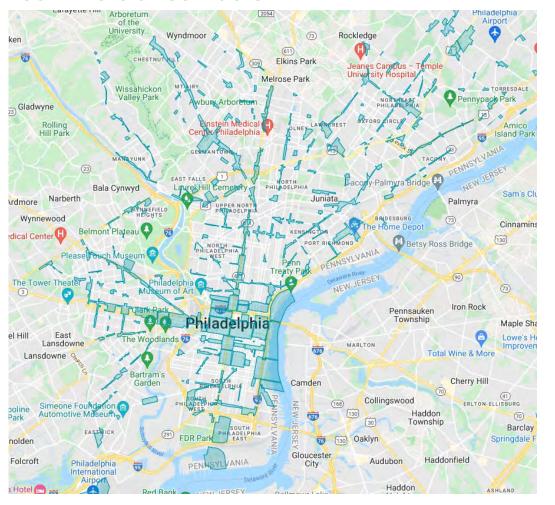




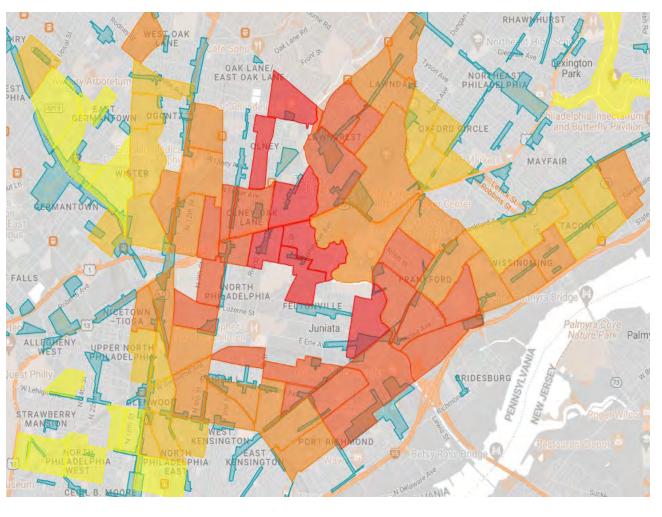


#### **Integrating Data for Action**

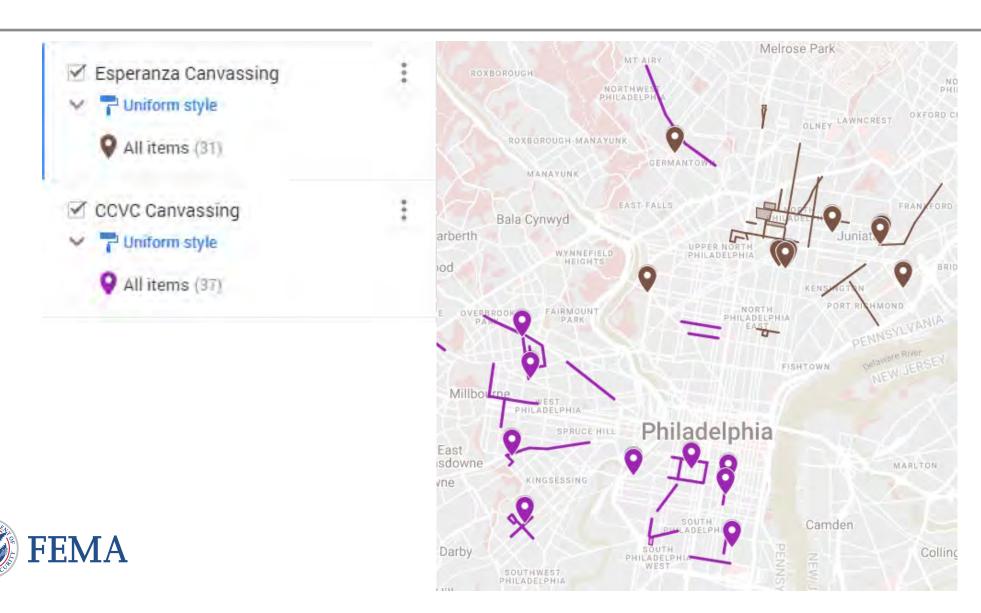
#### **Commercial Corridors**

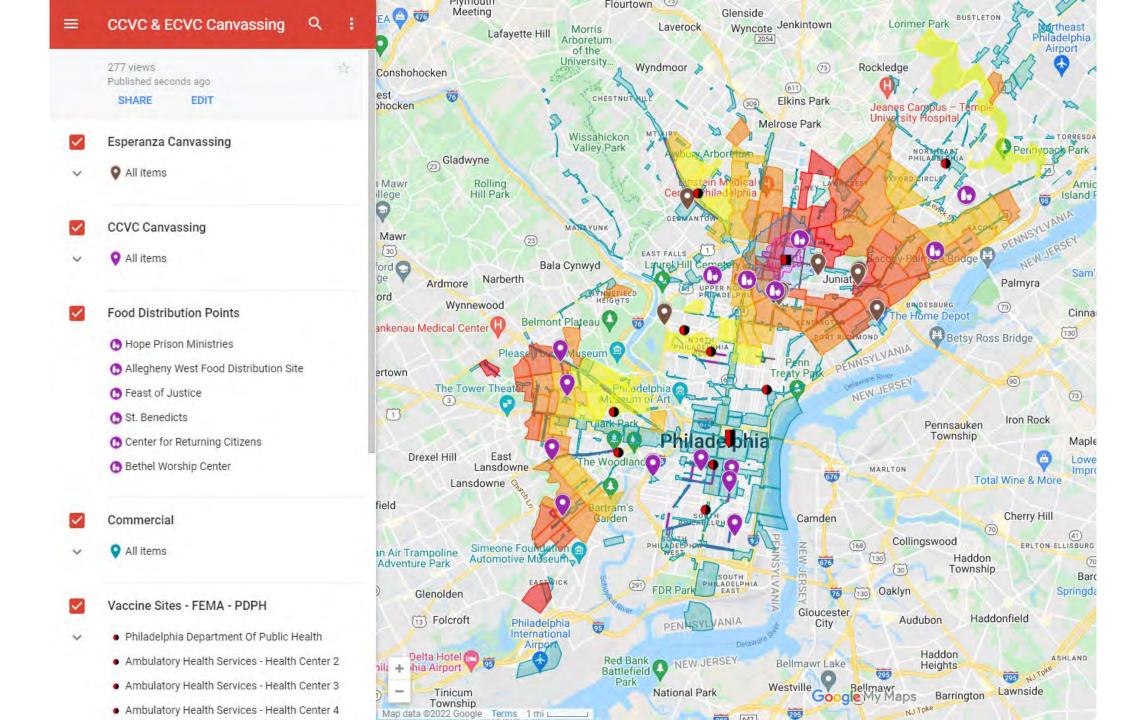


#### + Low Vax Census Tracts



#### **Tracking our Canvassing**



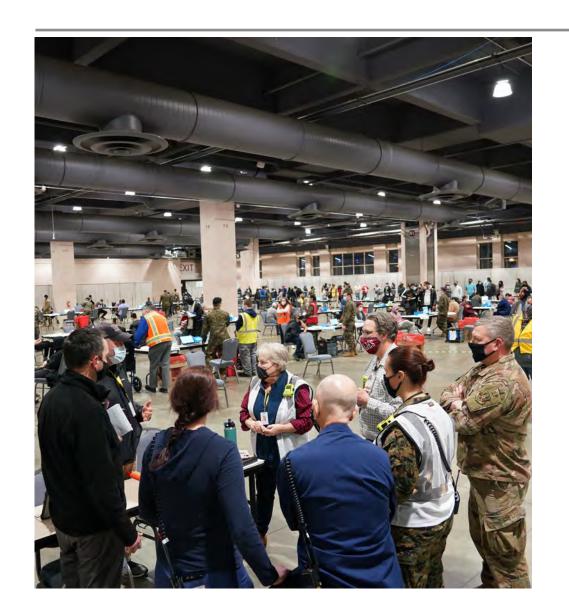


## **The Outreach**





#### **Developing a Plan**





#### **Mid-Mission Vaccine Outreach**

#### Mid April 2021

- Challenge: Getting appointment through online system determined to be biggest hurdle for social vulnerable populations
- Main Message: We can help you get an appointment.
- Key Tactics:
  - Partnership with food distribution centers for vaccine registration stations





#### **Street Canvassing**

- Multi-organization teams
  - □ FEMA & FEMA Corps
  - Phila Public Health
  - AmeriCorps
  - Philly Counts
- Supported both vaccination sites
- Commercial corridors in under vaccinated census tracts
- Materials in over 10 languages





#### **Outreach Impacts**

4225

contacts made during canvassing

681

businesses reached

196 community and faith-based organizations reached during canvassing

350 contacts made during food distribution events



Over 345,000 Vaccines Administered



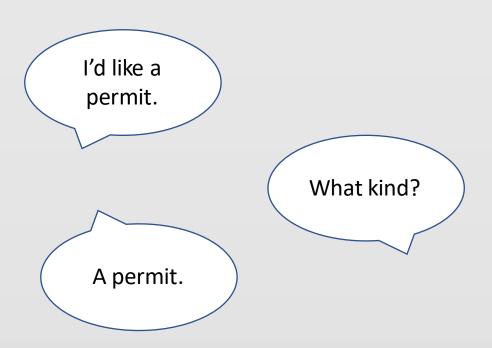
# Zoning Bloopers & Curiosities: Zoning Morals

PA Chapter of APA Annual Conference October 3, 2022

Carolyn Ristau carolyn@detailsreviewed.com

# A Day in the Life of a Zoning Employee



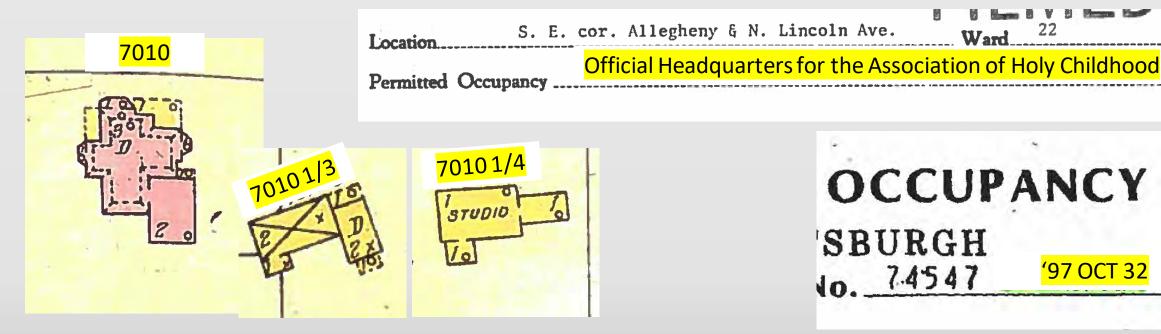


Created by Adrien Coquet from the Noun Project

https://thenounproject.com/icon/queue-2367030/

3050 Second Avenue Storage of spent Pickle Liquor Permitted Occupancy

has been issued for: HTIW \_ CTHOL3 SERvice For Blah, Blah, Blah



OCCUPANCY SBURGH **'97 OCT 32** 10. 7.4547

- oo whom occupanted retuite phonth de malled: Owner Agent (g) The following is a description of the use for which application is made: THEATER - AUDIENCE PARTICIPATION (Shindig & Hullaballoo)

ZUITING DIOUDETS & CUITOSTITES - CATOTYTI NISTAU

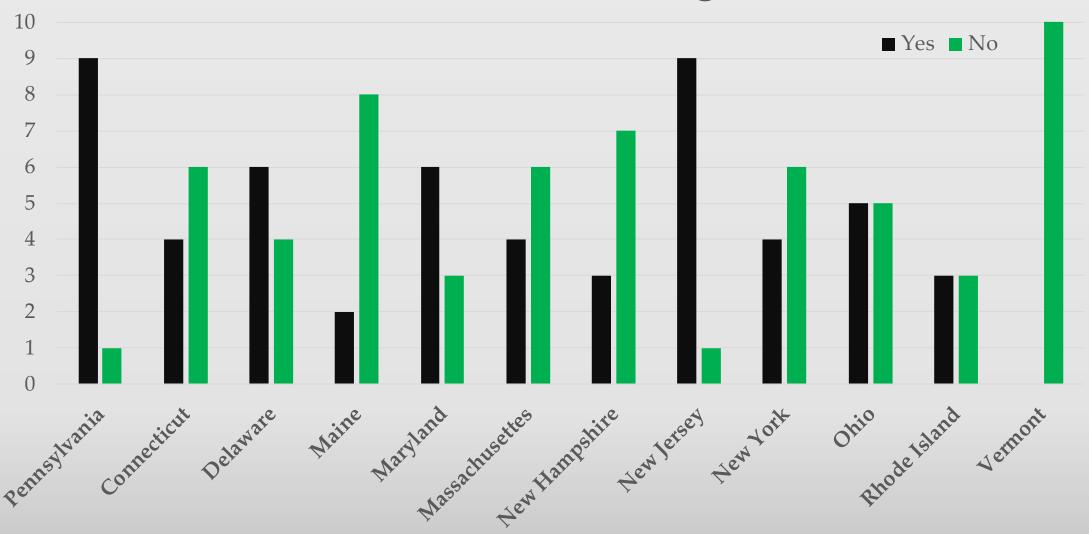
## Zoning's Purpose: To Promote or Protect...

... Health, ... Safety, ... Welfare, ... and Morals



Source: Inside Climate News Source: Edsys Source: CNN

#### Morals in Zoning



#### CITY OF PITTSBURGH

Location 228 Formes Ave. Ward
Permitted Occupancy Adult Coin Operated Movie Machines - 1st floor
(issued on order of Common Pleas Court)
Owner_Jano_Shoppard HoirsAddress
Lessee Ellwest Stereo Theaters, Inc. Address.
Permission is hereby granted for the occupancy above described.
February 23, 19 . 73  February 23, 19 . 73  Superintendent, Burget of Building Inspection.
No. 26301

TY	OF	PITTSBURGH	09511	35	기다.
	1/1				

	one N weekle	and Avenue			ard_	11
ocation	220 N. Highla	and Avenue		v	aru_	
ermitted	Occupancy_	Use of first flo	or for r	etail sale	of book	s, video,
clothing.	and other related p	araphernalia and r	elated n	aterials.	(Not an	adult books
				-		
bookstore	.)	<del></del>		-		
				Zoe's Chris	stian Boo	o <mark>k Store</mark>
wner _	Edward Lesoon	Les	see_			
ddress	4749 Baur Bivd. Pittsburgh, PA 15	213 Add	ress			
3.1.3	Dammaran on to havebu	granted for the occup	ancy abo	no described		MI
7 ALTONOMOR ROLL	Permission is nevery	Righten los are occub	unity woo	DE MESCITOEUL		THE PARTY

Chief, Bureau of Building Inspection

# CITY OF PITTSBURGH

Location	635 Smithfield St. Ward 2
Permitted Occupancy	Classroom for instruction in photographer's modeling.
	All students to be over high school age and not more
The state of the s	than 10 students at any one time.
Owner Asia Aberman	Lina. Address 344 Fourth Ave. Palis 22 Pa
Lessee Catherine Ron	orest Address 1229 0611upe Dr., Pgit. 26, Pal
The second of the second of the second	and the second s
to supplement of the supplement of Permi	ission is hereby granted for the occupancy above described.
สมาสิทธิสาสารสารสารสารสารสารสารสารสารสารสารสารสา	المنافعة والمنافعة والمناف
January 16. 1	9. 57.
January 16, 1 10527	9.57. Superintendent, Burney of Building Inspection:

Dispatcher for backelor parties and rendevous > connecting

## Zoning's Purpose: To Promote or Protect...

#### ... Morals



• In establishing the Standard Zoning Enabling Act in the 1920s, Herbert Hoover sought to solve "the **moral** and social issues" through city building. (Knack et al.)

Source: CNBC

## ...why?



Apartment buildings are "mere parasites" Euclid v. Ambler 1926 US Supreme Court

"the insulation of the single-family detached dwelling was the primary objective of the early zoning ordinances, and this objective is predominant today"

The Zoning Game 1966 p. 3-4

Richard Babcock

Source: Chicagology



## and Now...





## and Now...





Source: Tacomahistory.com

Source: Forbes.com

#### CITY OF PITTSBURGH

Location	Ward 8
	5 light Housekeeping Units
and Minor Parking Area for fo	ur cars,
Owner George A. Devlin	Address same
Lessee	Address.
Permission is hereby granted for	the occupancy about
February 5, 19 76	Haw 22
No. 29672	Superinte

#### CITY OF PITTSBURGH

Location Location	Ward. 22
Permitted Occupancy 3 apartments, 2 sleepers	**************************************
Owner Gerald Reese Address	SE 13AT LO
Lessee	
Permission is hereby granted for the occu	upancy ab
1972 / WU	
No. 25132	Superint
	Google

CITY OF PITTSBURGH

B.A. #131 of 1982

	Location 103-5-16th-Street	Ward 17-(	<b>)</b>
	Permitted Occupancy One family dwelling	-with-a-three-car-in	tegral
*	garage (proposed Two units to remain vac	ant }{ Total of three of	dwelling units
	units)+		
	Owner St. George Serbian Orthodox Church Addres	6	
Propo	Sad Owner: Lessee Or. Dolores Beniface Addres	8 <u>3903</u> -5	
11	Permission is hereby granted for the occu	pancy a	
	April 12, 19 85 No. 46297	Superin E	
		Google	Innege capture. Nov 202

#### **CERTIFICATE OF OCCUPANCY CITY OF PITTSBURGH**

**44 SWELLING UNITS** 

07/23/2012

Certificate Number: 11-B-02802

Location: 2633 5TH AVE

Parcel ID: 0028J00001000000

Permitted Occupancy: ITVE STORY MULTI-UNIT RESIDENTIAL STRUCTURE WITH 44 SWELLING UNITS, 38 TOTAL PARKING

STALLS WITH 33 STRUCTURED, AND 20 PROTECTED BICYCLE PARKING SPACES. (OAKLAND PORTAL)

Conditions:

**ZBA#**:

BOA#:

L&I AD#:

Permit Number: 11-B-02802

Date of Final Inspection:

06/21/2012

Date Issued:

Ward: 4

Construction Code Edition: IBC 2009

Construction Type: VA

Usc Group(s): R2 S2

Owner:

OAKLAND PORTAL PARTNERS LF

Lessee:

875 GREENTREE RD STE 750

PITTSBURGH, PA 15220

Permission is hereby granted for the occupancy above described.

Chief/Bureau of Builfling Inspection



## Why Do We Zone?

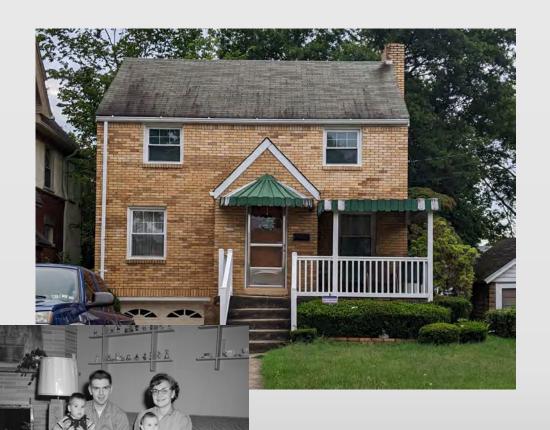
... Health, ... Safety, ...

... Welfare, ... and Morals



Source: Inside Climate News Source: Edsys Source: CNN

## And for whom?





#### What if we zoned...

- (1) To Create Housing for All
- (2) To Promote Compassion, Inclusion, and ...





Source: Dribble.com

# Zoning Bloopers & Curiosities: Zoning Morals

PA Chapter of APA Annual Conference October 3, 2022

Carolyn Ristau carolyn@detailsreviewed.com

#### Molly Gaudioso, AICP

Molly is a planning, zoning, and public engagement specialist, currently working as a consultant for Bergmann in Rochester, NY. She would define herself, however, as a full-time planning geek and zoning nerd. Molly has a wide range of experience in the field of planning, having worked in both the public and private sectors and served on her local City Planning Commission. She has completed over 40 community planning, enhancement, and regulatory efforts, each incorporating their own form of public outreach. Molly believes the success of a project lies in engagement, going beyond simply sharing information or putting a "check in the box," creating opportunities for people to participate in and direct the process.











r on how best to pay teachers

nest from meestagement of a \$500 million n that would es based in part ers' schools A-F grading ime, he said for the session. 14 and is March 13.

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uses.

after first treat her pay treat are treate that should be hardfed by cach heal action board. using flexible dollars handed out to each district by the state. But a survey of districts last year found that only 26 districts had increased teach-

or salaries in 2019. "I've been one of the large oppositions to la state-mandated salaryl saving, 'That's up to you, local districts." They're the ones who set salaries, they're the ones who have collective bargaining," Starget said. "But ... it wasn't meeting bank to the districts. We value tenchors. we do want them to have

During the committee meeting, Stargel amended one of her bills, Senate Bill 62, to include the framework for the teacher ruises, which passed unanimo



Come join me 4/30 11-3 at downtown Rochester Riverside Convention Center, Share your ideas for what you would like to see happen once Broad St is removed for connectivity, access, and new vision of our water front.

#### **PUBLIC NOTICE**

NOTICE OF SCHEDULED 2020 MEETING DATES F THE GREATER MODEL CITY AREA FOR THE 2020-2 CONSOLIDATED PLAN FOR COMMUNITY DEVELOP BLOCK GRANT (CDBG), HOME INVESTMENT PAR (HOME), AND EMERGENCY SOLUTIONS GRANT (E PROGRAM FUNDING

Miami-Dade County Public Housing and Community Development invites all community interested parties to Public Housing and Community parties parties parties to Public Housing and Community parties pa interested parties to a series of community meetings per 24 CFR \$91.105 for the 2020-202 Plan for Community Development Block Grant (CDBG), Home Investment Partnerships Emergency Solutions Grant Program (ESG) Program funding, which includes development Dade Citizen Particles Grant Program (ESG) Program funding, which includes development Dade Citizen Participation Plan. The meetings will include discussions about the requirement States Department of the Plan. The meetings will include discussions about the requirement of the property of the States Department of Housing and Urban Development. The quarterly public meetings wi following dates:

- February 11, 2020 from 6:00 7:00 p.m.
- May 21, 2020 from 6:00 7:00 p.m.

- August 13, 2020 from 6:00 7:00
- February 18, 2021 TBD

All meetings will be held at the Joseph Caleb Center located at 5400 NW 22 Avenue, Mian r any questions prior to the events, members of the public may contact Mr. Clarence Brown, Public Housing and Community Development (PHCD), 701 NW 1st Court, 14th Floor, Mix a e-mail: communitydevelopmentservices@miamidade.gov.

does not discriminate based on race, sex, color, religion, marital status, national origin, disability, ancestry, rientation, gender expression, gender identity, age, pregnancy, familial status, source of income, actual or status as a victim of domestic violence, dating violence or stalking in the access to, admissions to

Get the word out.



City of Rochester, NY - Mayor's Office 9

Kamal Crues ▶ Rochester Urbanists

I figured some people in this group might appreciate this... anyone going?

Join your friends and neighbors for a Party at the Aqueduct...

Share your vision for the Aqueduct's future...

And just HAVE FUN!... See more

DO Joe Di Fiore, John Lam and 3

r∆ Like

City of Rochester, NY - Mayor's Office created an event.













Party at the Aqueduct

Rochester 20 people interested 1 Interested





#### **APRIL 2-7 EVENT SUMMARIES**

Click to view the full charrette schedule.





#### APRIL 7 | Work-in-Progress Presentation

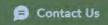


On Thursday (4/7) a "Work-in-Progress" presentation was held via zoom. The planning team presented the draft ideas and asked for feedback. When asked if the Action Plan was on the right track, 94% of participants responded yes or probably yes. Did you miss the events of the charrette week? It is not too late to review the draft ideas and give your feedback! Watch the presentation and tell us your thoughts!

#### KEEP THE CONVERSATION GOING!

1000
or the future of the area, nportant to you?

#### **Get online!**















Cluster housing (and other more dense housing) is a good direction for any further residential development. However, these somewhat isolated neighborhoods need to be connected by trails to each other and with other trails that lead to more central parts of town/village.

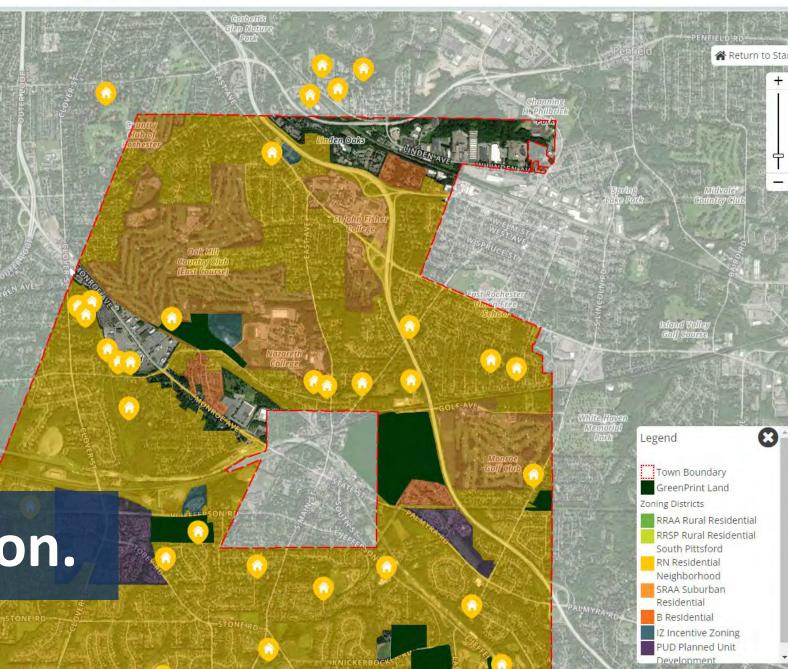
Residential | a year ago

Like +3 Dislike -9-9

I don't agree with more dense housing, but I love the idea of connecting isolated neighborhoods with trails.

Residential | a year ago

Like +6 Dislike 🖓

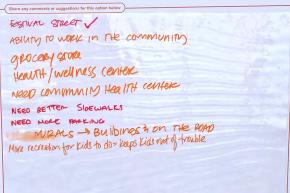


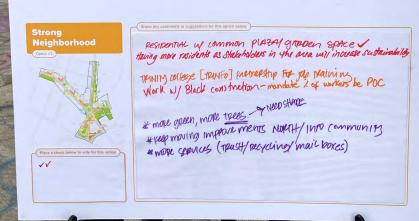
## Foster conversation.



#### **Vote for your** favorite option!







## Ask meaningful questions.



2. ARE THERE ADDITIONAL OR ALTERNATE DISTRICT TYPOLOGIES THAT SHOULD BE CONSIDERED? MULTIPLE-FAMILY RESIDENTIAL (MR) DISTRICT

BOUNDARIES OR TYPOLOGY MAKES SENSE?













### Envision St. Paul

Gritty Music HISTORIC









Coffee Shop Microbrewery Bakery







Grocery

Diner

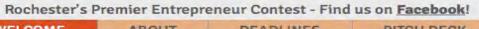
Speakeasy















X...

We are looking for local entrepreneurs with a business or product pitch that will fill one of the new storefronts along St. Paul Street in the St. Paul Quarter neighborhood.



Submit your own pitch deck for the chance to present in front of our panel of judges and investors. Your first presentation is public, while the second will be "shark tank" style.



The winning team will receive free rent and professional services. Envision yourself in a historic storefront of St. Paul with free consultants for your marketing, accounting, or legal needs and more!







