## from blight



to bright

# Latest Developments in Blight Tools and Land Banking

10:15-11:30 a.m.

New Tools and How They Can Help Communities Shape Their Future

Liz Hersh, Executive Director Housing Alliance of Pennsylvania

Blight and Land Reuse Planning: The TRI-COG "Blight Fight" Example

An Lewis, Executive Director Steel Valley Council of Governments

# Latest Developments in Blight Tools and Land Banking

#### THE ROLE OF PLANNERS

- ✓ Re-envisioning the future of the community
- ✓ Blighted, abandoned land can be neutralized and even become an asset
- ✓ Economic development cannot happen without addressing blight
- ✓ Data analysis and use of tools are essential to success

## Framework: Three-Pronged Approach

Culture
Shift: Zero
Tolerance
for Blight

Modern
Land
Recycling
System

Game Plan

## Why? The High Cost of Doing Nothing

### Financial Impact of Blight, Tri-COG Study (2013)

- Understand the financial implications of blight
- Assess the cost burden for COG communities
- Understand the magnitude of the blight problem
- Recognize the benefit of repurposing and new development
- Build consensus among stakeholders

### **How to Calculate the Impact**



- Direct Costs: code enforcement, police and fire, public works, demolition
- Direct Costs: Loss of tax revenues
- Indirect Costs:
  Decreased property
  values
- ✓ Future Economic Impacts: Repurpose vacant residential and commercial sites

## **Total Annual Impacts**

#### ✓ Direct Costs

Municipal services \$10,720,302 Lost tax revenue \$ 8,637,875

#### ✓ Indirect Costs

Loss in property values \$218 - \$247M Loss in real estate tax \$8.5 -\$9.7M

✓ New Development Economic Benefits

\$11.8M - one time \$8.2M in new tax revenue annually Potential
Olindirect
Costs

Direct Costs

## **Huge Benefits when Eliminate Blight**



✓ Reduces crime, in particular gun-related violence



✓ Improves health of residents



✓ Raises surrounding property values



✓ Increases tax revenue for city and school district

# HOW? New Tools Enable Zero Tolerance for Blight

#### **Strategic Code Enforcement**

- ✓ Proactive and systematic, augments complaint-driven
- ✓ Database identifies owners
- ✓ Detailed records of every action
- ✓ Identify owners of more than one problem property
- ✓ Target enforcement
- ✓ Use property registration and permit laws
- ✓ Blight court
- ✓ Track noncompliance, fees, and penalties

# The goal for strategic code enforcement is to change the owner's stance through education followed by enforcement

from:

I'm going to ignore You

to:

How much time do I have to get my property into compliance?"

## Establish Clear Standards that Require Owners to Care for their Properties

## Transform the maintenance of building exteriors from optional to required

- ✓ Property Maintenance Code
- ✓ Individual Ordinances

## Education first. Follow with consistent enforcement. Escalating cost for properties that are non-compliant

- ✓ Hall of Shame
- ✓ Criminal Misdemeanors
- ✓ Asset attachment
- ✓ Permit Denial
- ✓ Blight Court

#### Searchable database

✓ Progressive Fines

# Assess property condition routinely when property changes hands, becomes vacant or requires a permit

- ✓ Presale Inspections
- ✓ Registration of Vacant and/or Rental Properties
- ✓ Permit Denial for outstanding violations
- ✓ Pre-qualify Bidders at Tax Sale

DATA, DATA, DATA



# Deal with violations swiftly and consistently

### **Example: Quality of Life Ticketing**

- ✓ Allentown SWEEP
  - Begun 2005. In 2011 Issued >5,800 tickets for \$25-\$100. 60% of tickets were paid. Where fine unpaid, city requests a court hearing
- ✓ Coal Township Northumberland County

Begun 2012. Tickets between \$25-300 have improved general cleanliness of township.

Magisterial District Judge fined owner \$4,331 after refused to fix properties

## Paying for Code Enforcement

Fees: Can be equal to total cost to administer program

**Fines and Penalties**: Incentivize compliance through fee structure. The longer the violation is unabated, the bigger the fines get.

**Private Asset Attachment:** Authorized under Act 90, requires judicial action, based on good record keeping/data.

Blight Fund: In November 2013, Mahanoy City adopted a two-mill increase in their real estate tax to create a blight fund. The tax increase will dedicate approximately \$47,000 annually to the blight fund.

# Land Banks A Modern Land Recycling System

Authorized, for the first time, the establishment of public entities to "confront the problems caused by vacant, abandoned and tax-delinquent properties through the creation of new tools to enable municipalities to turn vacant, abandoned and tax-delinquent spaces into vibrant places."

# Land Banks Change the Market Dynamics of Blight

- Started to address properties where tax liens exceeded property value
- Now being used in Michigan, New York, Georgia, Ohio, St. Louis, Louisville, Kansas
- The latest and best thinking about how to address blighted, abandoned, tax foreclosed properties and get them back onto market

# Land Banks Blight Harness the Positive Economics of Blight Remediation

- Cuyahoga County: 2.1% to 9.4% loss of value of properties near vacant &/or tax delinquent &/or foreclosed property
- Philadelphia: 6.5% average property value reduction citywide with some neighborhoods close to 20% reductions
- Neighborhood blocks with higher concentrations of unmanaged vacant lots had 18% lower house prices
- Flint: \$3.5M of demolition produced \$112M in improved surrounding property values

### Pennsylvania's Land Banks

- 1. Dauphin (county excluding Harrisburg)
- 2. Westmoreland (county)
- 3. Philadelphia (city/county)
- 4. Pittsburgh (city)
- Northeast PA Pittston/West
   Pittston/Duryea/Jenkins (multi-municipal)
- 6. Harrisburg (city)
- 7. Venango (county)
- 8. Lackawanna (county)

#### **Land Bank Basics**

Single entity to take charge of addressing the problem of blighted properties and can serve as a center of planning and program coordination to benefit other public agencies-- Code Enforcement, Community Development, Law, Revenue, and others—that have had to respond to this problem on a piecemeal basis in the past.

#### **Land Bank Basics**

- ✓ Not a silver bullet for blight, but rather one element of a comprehensive strategy that includes strategic code enforcement, delinquent property tax enforcement and redevelopment based on a plan.
- ✓ Not necessarily a new organization, it can be added powers to support the implementation of existing policies and plans and add value to the existing efforts.

#### **How Land Banks Work in PA**

- ✓ Must have separate Board with odd number people – community representation is important
- ✓ Can be staffed by city/redevelopment staff
- ✓ Must comply with local codes, maintain
- ✓ Acquires, inventories, manages and "disposes" of property for reuse
- ✓ Actively markets properties
- ✓ Holds without accruing new tax liabilities

#### **Land Bank Basics**

- ✓ Can be created by a county, a municipality with a population of more than 10,000, or a group of two or more smaller municipalities.
- ✓ Created by ordinance or Intergovernmental Cooperation Agreement
- ✓ Governed by a board of 5-11 members

### **Unique Land Bank Powers**

- ✓ Cannot use eminent domain; CAN:
- ✓ Acquire tax delinquent property at judicial sale without competitive bidding
- ✓ Discharge tax liens
- ✓ Hold property tax-free
- ✓ Share up to 50% of property taxes for 5 years after conveyance
- ✓ File an expedited quiet title action
- ✓ Consolidate multiple properties into a single quiet title action
- ✓ Convey properties without a redevelopment agreement.

## Land Bank Financing and Funding:

- Grants and loans
- Bond authority
- Proceeds from sale
- 5 year, 50% recapture
- Gaming, Impact Fee Dollars
- Income from investments
- Work-release labor
- Private philanthropy for specific elements
- Municipal pay-in



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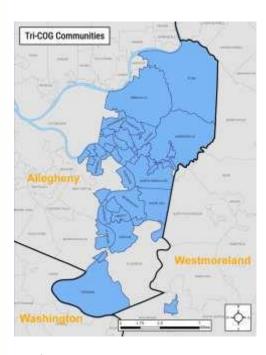




### **Tri-COG Collaborative**

An Lewis, Executive Director
Steel Valley Council of Governments
A non-profit organization of municipalities in the Mon Valley region of Allegheny
County

A partnership between the: Pa Housing Alliance, Tri-COG Collaborative, and **Participating Communities** 



&



- √ Further Analysis
- ✓ Training

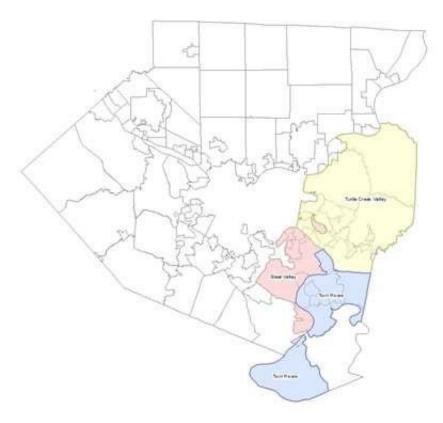
#### **Healthy Housing Participants:**

Wilkins Turtle Creek East McKeesport **Braddock Hills** City of Clairton

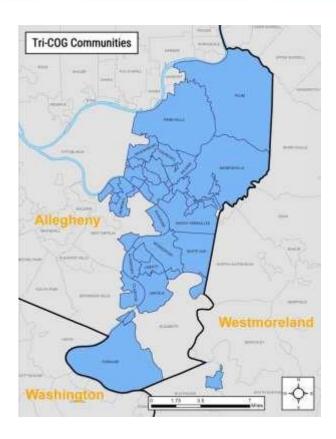
### ✓ Strategy Development Additional Data Collection

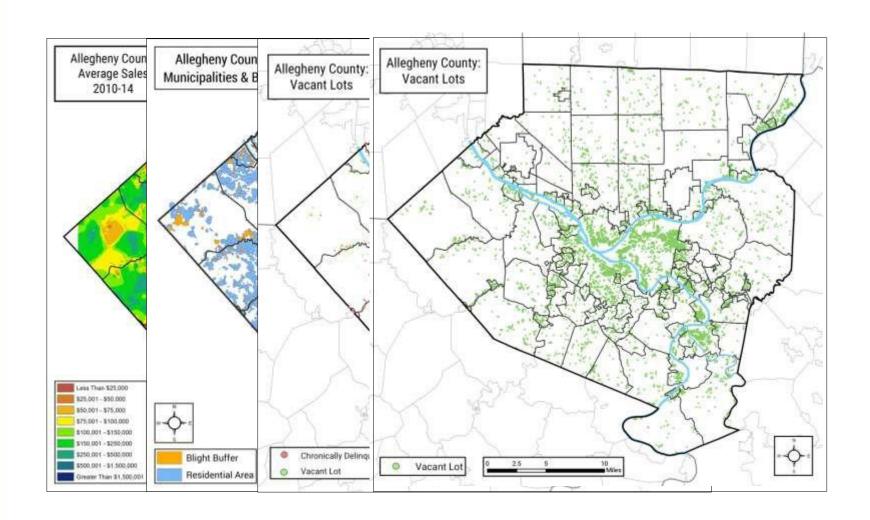
Homestead, Munhall, West Homestead...

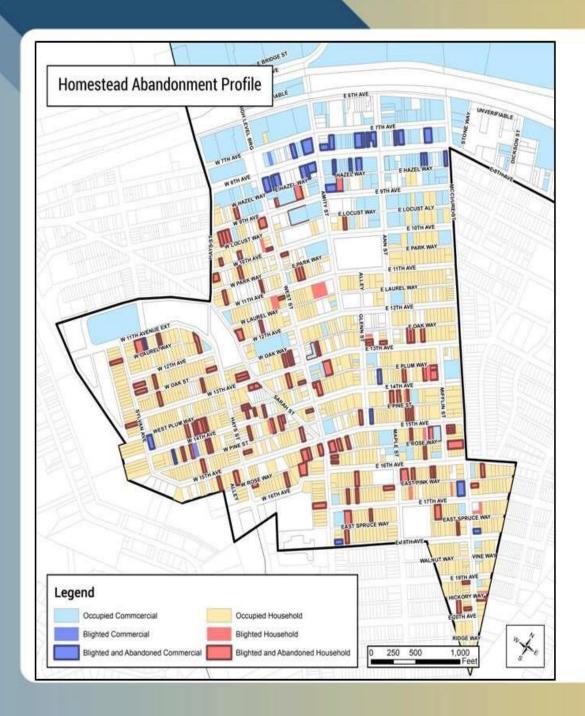
- √ Conduct Data Collection
- √-Analysis











#### LocalData

- 1. Where's the Blight?
- 2. What's abandoned



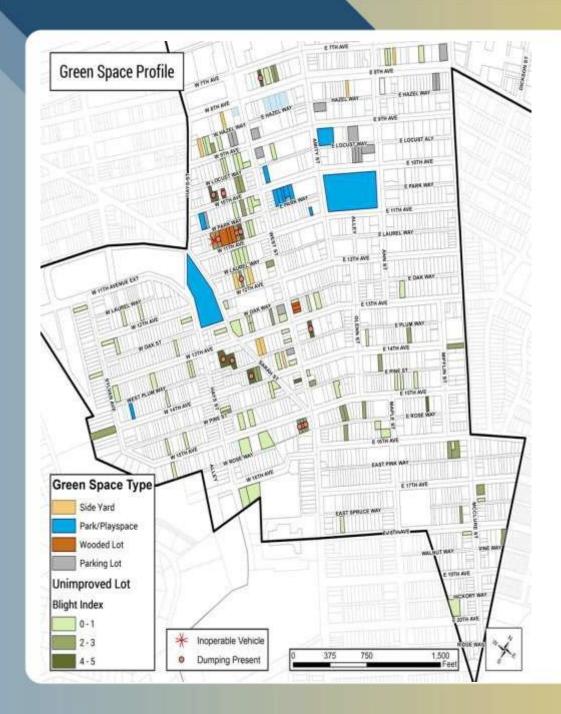
LocalData; Home Advisor; local experts

3.What condition are they in? (roof, broken windows and doors etc.)

4. What's it going to cost?



Total Exterior Renovation costs for Homestead estimated at \$3,998,985



#### LocalData

- 5.Where are the Vacant Lots?
- 6. What are they used for?
- 7. What condition are they in?
- 8.Do they need to be maintained?
- 9.Other items like abandoned cars and trailers.

#### The team located and assessed

288 "vacant lots"

32 instances of minor and major dumping

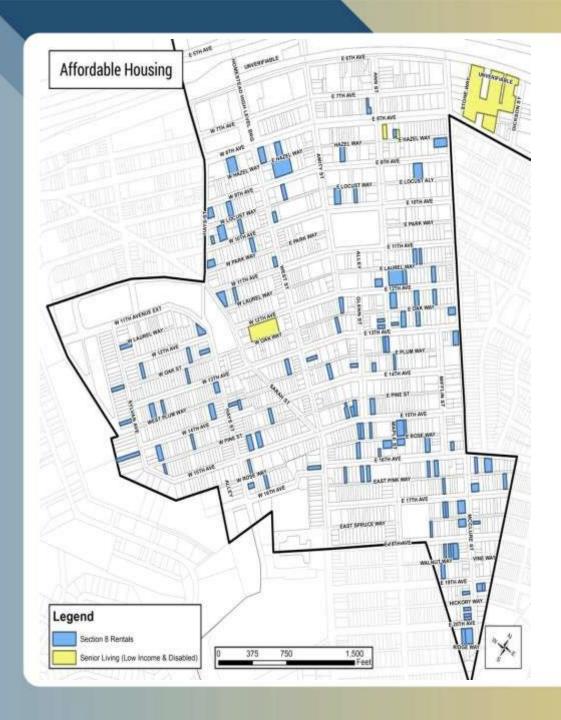
6 abandoned cars



Local input; LocalData; county parcel dataset

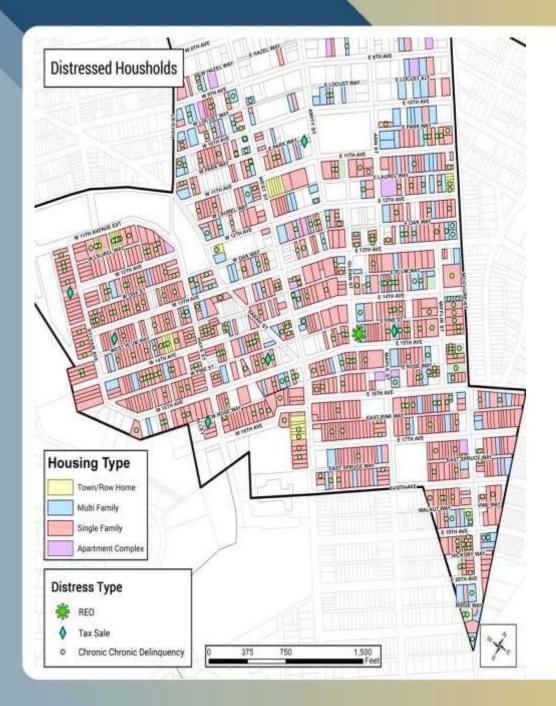
10. Where are what are the community assets?

The team located and assessed
13 parklets
18 Play spaces.



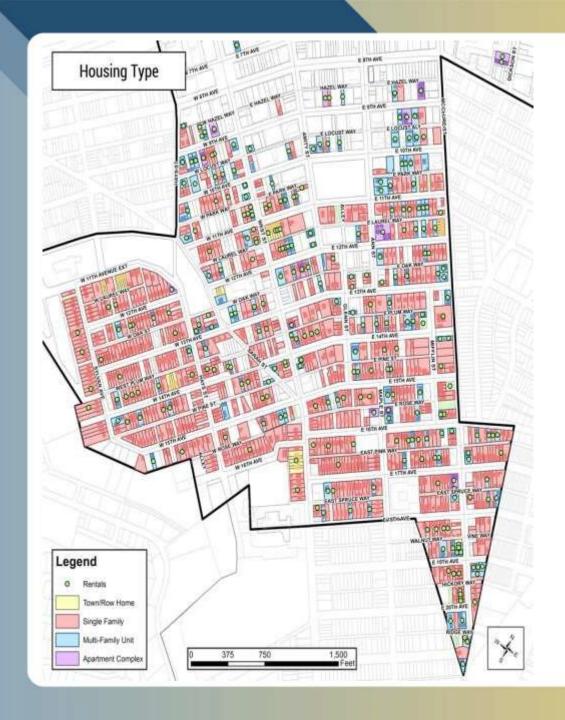
PHFA; Allegheny County Housing Authority

- 11. Where's our affordable housing?
- Senior living
- Section 8



Sheriff's office; Parcel Dataset; Treasurer's office

- 12. Where are the tax delinquencies/liens?
- 13. Foreclosures?
- 14. Tax Sales?



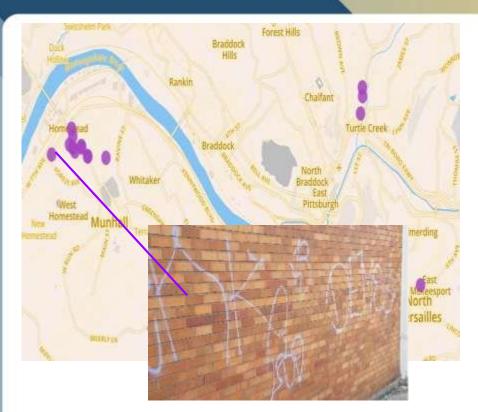
**County Parcel Dataset** 

15. Where's the rental housing?

What's the composition of Homeowners and Renters?

Residential Structures + foreign tax mailing address = rental

Also multi-family units.



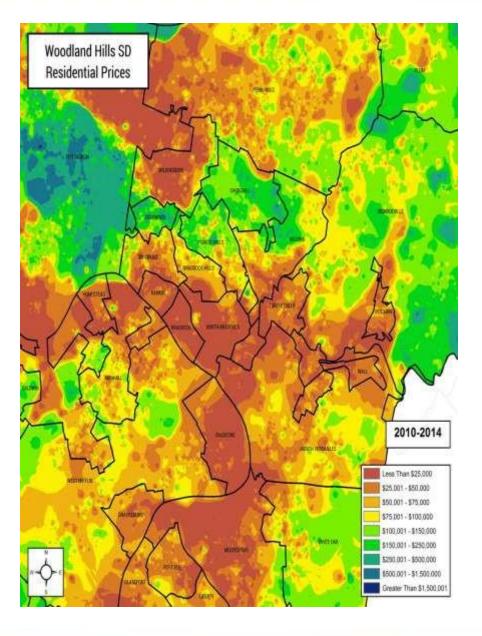
#### Localdata

- 16. What about quality of life?
- Graffiti, Potholes, dumping, broken windows
  - Bike racks, benches, trashcans, condition of crosswalks

#### Localdata

- 17. Stormwater management
  - Storm Drains and Trees





RealStats

18. Where are the Sales?

-The Bottom Line



Where will this help?

#### **Public Realm**

Code enforcement
Local community
planning
The definitive problem
property list.... no matter
what the municipality
strategies to combat the
problem

#### **Private**

Community groups Real estate development







### **TRI-COG Collaborative**

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